

Financial Statements Audit Report

Port of Port Angeles

For the period January 1, 2018 through December 31, 2019

Published April 19, 2021 Report No. 1028125



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Office of the Washington State Auditor Pat McCarthy

April 19, 2021

Board of Commissioners Port of Port Angeles Port Angeles, Washington

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Report on Financial Statements

Please find attached our report on the Port of Port Angeles financial statements.

We are issuing this report in order to provide information on the Port's financial condition.

Sincerely,

Pat McCarthy

State Auditor

Olympia, WA

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INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Port of Port Angeles January 1, 2018 through December 31, 2019

Board of Commissioners Port of Port Angeles Port Angeles, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Port of Port Angeles, as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the Port's basic financial statements, and have issued our report thereon dated April 13, 2021.

As discussed in Note 17 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the Port is unknown.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audits of the financial statements, we considered the Port's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Port's internal control. Accordingly, we do not express an opinion on the effectiveness of the Port's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Port's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of

deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Port's financial statements are free from material misstatement, we performed tests of the Port's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Port's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Port's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Tat Muchy Pat McCarthy

State Auditor

Olympia, WA

April 13, 2021

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

Port of Port Angeles January 1, 2018 through December 31, 2019

Board of Commissioners Port of Port Angeles Port Angeles, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the Port of Port Angeles, as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the Port's basic financial statements as listed on page 9.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control

relevant to the Port's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Port's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Port of Port Angeles, as of December 31, 2019 and 2018, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Matters of Emphasis

As discussed in Note 17 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the Port is unknown. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed on page 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated April 13, 2021 on our consideration of the Port's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Port's internal control over financial reporting and compliance.

Pat McCarthy

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State Auditor

Olympia, WA

April 13, 2021

FINANCIAL SECTION

Port of Port Angeles January 1, 2018 through December 31, 2019

REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2019 and 2018

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2019 and 2018 Statement of Revenues, Expenses and Changes in Net Position – 2019 and 2018 Statement of Cash Flows – 2019 and 2018 Notes to Financial Statements – 2019 and 2018

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Employer Contributions – PERS 1, PERS 2/3 – 2019 and 2018 Schedule of Proportionate Share of Net Pension Liability – PERS 1, PERS 2/3 – 2019 and 2018

Schedule of Changes in Total OPEB Liability and Related Ratios – Public Employees Benefit Board – 2019 and 2018

Port of Port Angeles Management's Discussion and Analysis For the Year Ended December 31, 2019

INTRODUCTION

The Port is a special-purpose municipality providing marina, airport and marine terminal services, as well as industrial property leases, and fostering economic activity within the district. The Port of Port Angeles was approved by Clallam County voters in 1922 and established in 1923. The Port is independent from other local or state governments and operates within the Clallam County district boundaries. It is administered by a three-member Board of Commissioners. In 2014 the public voted to change the term of office for new elected Commissioners to a four-year term instead of a six-year term. The Commission delegates authority to an Executive Director to manage the operations of the Port. The Port is supported primarily through operating revenues (user charges, marine terminal tariffs, rental rates, and fees). Property tax revenue is used for funding debt service payments on capital projects and funding a community partner program in which the Port provides funding for small economic development projects within Clallam County. Any remaining property tax revenue is added to the capital improvement fund.

This section contains the Port of Port Angeles' Management Discussion and Analysis (MD&A) of financial activities and performance for the calendar year ended December 31, 2019, and December 31, 2018. It provides an introduction to the Port's 2019 financial statements. Information contained in this MD&A has been prepared by Port management and should be considered in conjunction with the financial statements and the notes.

The notes to the financial statements provide additional information that may not be readily apparent from the actual financial statements. The notes to the financial statements can be found immediately following the financial statements. Additionally, other factors not shown on the financial reports should be evaluated to assess the Port's true financial condition, such as changes in the Port's tax base and the condition of the Port's asset base.

Overview of the Financial Statements

The financial section of the annual report consists of three parts:

- Management's Discussion and Analysis (MD&A)
- Financial Statements, which includes:
 - Statement of Net Position
 - o Statement of Revenues, Expenses, and Changes in Net Position
 - Statement of Cash Flows
- Notes to the Financial Statements

The financial statements in the annual report illustrate whether the Port's financial position has improved as a result of the year's activities. Following is a brief discussion of the various statements.

- Statement of Net Position reflects the Port's financial position at year-end. It presents information on all of the Port's assets, deferred outflows, liabilities and deferred inflows, with the difference between the total of assets and deferred outflows and the total of liabilities and deferred inflows reported as Net Position. The value of Net Position represents a specific point in time. Over time, increases or decreases in Net Position may serve as an indicator of whether the financial position of the Port is improving or deteriorating.
- Statement of Revenues, Expenses, and Changes in Net Position reflects changes in the Port's financial position (Net Position) during the current year. These changes are reported as the underlying event occurs regardless of the timing of related cash flows. This statement presents changes in Net Position from income or loss from operations as well as non-operating revenues and expenses, capital contributions and extraordinary items.
- Statement of Cash Flows reflects the net increases or decreases in cash from the following activities: Operating Activities, which includes a reconciliation of cash flows from operating activities to net income (loss) from operations; Noncapital Financing Activities; Capital and Related Financing Activities; Investing Activities.

FINANCIAL HIGHLIGHTS

Year Ended December 31, 2019

- Change in Net Position: The ending net position (assets and deferred outflows that exceed liabilities and deferred inflows) was \$74.16 million, which was an increase of \$2.73 million from 2018. This is primarily due to the \$2.26 million increase from net non-operating activities (taxes, operating grants, environmental expenses and revenues), and \$0.19 million increase of capital grant contributions offset by the (\$1.68 million) decrease from 2018 operating gain and the 2019 \$1.96 million increase from January 1, 2018 Adjusted Net Position. Operating revenues decreased overall by (\$2.14 million) or (19.0%) most of which can be attributed to reduced Marine Terminal and Log Handling operations. The Port was directly affected by the following global economic factors: the displacement of west coast logs exported to China by less expensive logs originating from Europe (an ongoing massive timber salvage program); devaluation of China's currency; increase in ocean shipping rates; and the ongoing U.S China trade dispute.
- Assets: Total assets of the Port were \$88.3 million, which was an increase of \$2.71 million. Capital assets (land, buildings, improvements and equipment), net of accumulated depreciation, comprised \$66.7 million or 76% of total assets. Cash and investments totaled \$19.5 million or 22% of total assets with \$0.66 million classified as restricted (custodial account, environmental reserve, contractor's retainage and customer deposits/prepaids), The \$2.94 million cash and investment increase is mostly due to environmental settlements reached in 2019, after completion of ongoing litigation spanning back multiple years.
- <u>Liabilities</u>: The Port's total liabilities decreased (0.4%) or (\$0.06 million) from 2018. The result of 2019 activity, while minimal, is comprised of larger variances between categories. Current Liability grant payable environmental, decreased (\$0.59 million) with a transfer to Unearned Revenue, Noncurrent Liabilities as a result of further usage definition from the grantor. Unearned revenue, noncurrent liabilities also increased due to an environmental legal settlement dependent on costs spent, before reimbursement takes place. In addition, environmental remediation liability decreased by (\$0.07) million, long-term debt increased \$0.37 million, and pension liability decreased (\$0.29 million).
- Deferred Inflows and Outflows: In 2019, the Port recognized a slight increase in deferred outflows and an increase in deferred inflows of \$0.07 as a result of the GASB 68 pension reporting guidance which recognizes timing differences in payments relating to the liability associated with the state pension program. GASB 68 is discussed further in Note 12 Pension Plans.

Year Ended December 31, 2018

- Change in Net Position: The ending net position (assets and deferred outflows that exceed liabilities and deferred inflows) was \$71.42 million, which was an increase of \$0.09 million. This is primarily due to \$0.28 million gain from operations, \$1.54 million addition from net non-operating activities (taxes, operating grants and environmental expenses and revenues), and \$0.13 million increase from capital grant contributions. However, this was offset by a prior period adjustment of \$1.86 million as a result of the implementation of GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB). Operating revenues increased overall by \$1.01 million or 10.0%, primarily due to a higher than projected increase across all business lines.
- Assets: Total assets of the Port were \$85.5 million, which was an increase of \$.77 million. Net capital assets (land, buildings, improvements and equipment net of accumulated depreciation) comprised \$66.9 million or 78% of total assets. A significant portion of the Port's assets were comprised of cash and investments, for a sum of \$16.6 million of which \$0.83 million was restricted (custodial account, debt service and customer deposits/prepaids), while the rest was available to be used for any purpose.

- <u>Liabilities</u>: The Port's total liabilities increased 3.5% or \$0.47 million in 2018. The largest increase was \$1.80 million of OPEB liability as a result of GASB Statement No. 75. However, this was offset by a number of smaller decreases in areas including environmental remediation liability (decrease of approx. \$0.20 million), long-term debt (decrease of \$0.42 million), and pension liability (decrease of \$0.53 million)
- Deferred Inflows and Outflows: In 2018, the Port recognized a slight decrease in deferred outflows and an increase in deferred inflows of \$232,864 as a result of the GASB 68 pension reporting guidance which recognizes timing differences in payments relating to the liability associated with the state pension program. GASB 68 is discussed further in Note 12 Pension Plans.

Condensed Comparative Financial Data

The <u>Statement of Net Position</u> reflects the Port's financial position at year-end. It includes all Port assets and liabilities at a specific point in time. Changes in Net Position may serve as an indicator of whether the financial position of the Port is improving or deteriorating.

STATEMENT OF NET POSITION							Increase		Increase
						(Decrease)	((Decrease)
	2019		2018		2017		2019-2018		2018-2017
Current Assets	\$ 17,204,276	\$	14,172,167	\$	18,560,610	\$	3,032,109	\$	(4,388,443)
Noncurrent Assets	 71,095,690	_	71,417,394	_	66,263,806	_	(321,704)	_	5,153,588
Total Assets	88,299,966		85,589,561		84,824,416		2,710,405		765,145
Deferred Outflows of Resources	306,921		270,387		272,280		36,534		(1,893)
Current Liabilities	1,971,370		2,471,582		3,278,094		(500,212)		(806,512)
Noncurrent Liabilities	11,825,893		11,381,415	_	10,102,296	_	444,478	_	1,279,119
Total Liabilities	13,797,263		13,852,997		13,380,390		(55,734)		472,607
Deferred Inflows of Resources	654,051		582,661		384,951		71,390		197,710
Net Investment in Capital Assets	59,943,954		60,591,894		56,643,505		(647,940)		3,948,389
Restricted for Environmental	56,595		62,315		30,572		(5,720)		31,743
Unrestricted Net Position	 14,155,023	_	10,770,081	_	14,657,279	_	3,384,942	_	(3,887,198)
Total Net Position	\$ 74,155,572	\$	71,424,290	\$	71,331,356	\$	2,731,281	\$	92,934

In 2019, Current Assets increased by \$3.0 million from year end 2018. The increase is mostly due to environmental cash settlements reached after multiple year litigation.

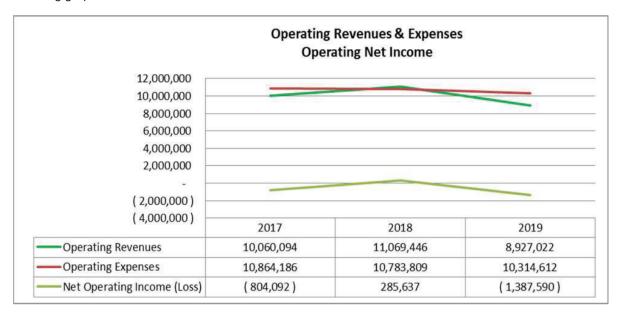
Noncurrent Assets decreased by (\$0.32 million) in comparison to 2018. The decrease is the result, in part, of expensing work in process costs that were determined to be non-capitalizable.

The <u>Statement of Revenues</u>, <u>Expenses and Changes in Net Position</u> reflects changes in the Port's financial position during the year (in contrast to the Net Position statement which is a snapshot on December 31, 2019). This statement presents the inflows of revenues and outflows of expenses.

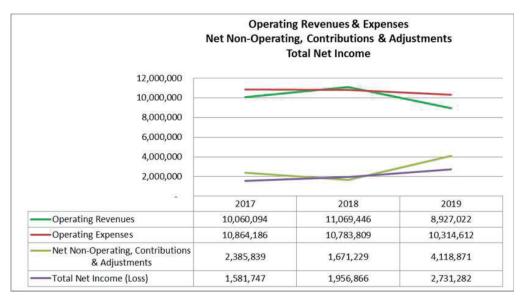
STATEMENT OF REVENUES,					•	Increase	Increase
EXPENSES AND CHANGES IN NET						(Decrease)	(Decrease)
POSITION	_	2019	2018	_	2017	2019-2018	2018-2017
Operating Revenues							
Marine Terminals	\$	2,872,277	\$ 3,785,936	\$	3,335,355	\$ (913,659)	\$ 450,581
Marine Trades		564,271	461,827		457,929	102,444	3,898
Log Handling		868,434	2,163,905		1,922,935	(1,295,471)	240,970
Airports		1,522,627	1,701,943		1,570,909	(179,316)	131,034
Marinas & Launch Ramps		3,004,091	2,854,155		2,661,397	149,936	192,758
Property Rentals	_	95,322	101,680		111,569	(6,358)	(9,889)
Total Operating Revenues		8,927,022	11,069,446		10,060,094	(2,142,424)	1,009,352
NonOperating Revenues		4,616,565	2,039,459		1,949,423	2,577,106	90,036
Total Revenues	_	13,543,587	13,108,905	_	12,009,517	434,682	1,099,388
Operating Expenses		-	-		-	-	-
Marine Terminals		1,576,467	1,490,755		1,037,567	85,712	453,188
Marine Trades		528,597	487,721		490,069	40,876	(2,348)
Log Handling		1,559,359	2,334,418		2,360,367	(775,059)	(25,949)
Airports		1,936,943	1,518,767		2,132,594	418,176	(613,827)
Marinas & Launch Ramps		2,031,326	2,124,696		2,090,159	(93,370)	34,537
Property Rentals		90,110	202,816		273,841	(112,706)	(71,025)
Depreciation		2,591,810	2,624,636		2,479,588	(32,826)	
Total Operating Expenses		10,314,612	10,783,809		10,864,185	(469,197)	(80,376)
NonOperating Expense		817,913	498,115		394,543	319,798	103,572
Total Expenses	_	11,132,525	11,281,924	-	11,258,728	(149,399)	23,196
Income (Loss) before Capital							
Contributions		2,411,063	1,826,981		750,787	584,082	1,076,194
Capital Contributions		320,219	129,885		830,959	190,334	(701,074)
Increase in Net Position	-	2,731,282	1,956,866	-	1,581,746	774,416	375,120
Net Position - January 1		71,424,290	71,331,355		69,749,608	92,935	1,581,747
Cumulative change in acct standards	_	-	(1,863,931)			1,863,931	(1,863,931)
Net Position - Adjusted		71,424,290	69,467,424		69,749,608	1,956,866	(282,184)
Net Position - December 31	\$	74,155,572	\$ 71,424,290	\$	71,331,354	\$ 2,731,282	\$ 92,936

Summary of Operating and Non-Operating Activity

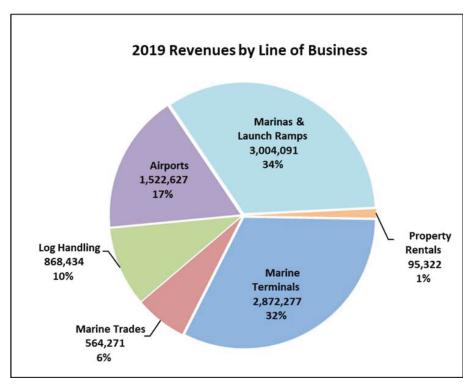
The operating functions of the Port include: Marine Terminals (dockage, wharfage, service and facilities, security fees); Marine Trades (boatyard fees, equipment rental, travel lift and travel lift pier fees); Log Handling (fees for handling logs, such as sorting, bundling, stacking, staging, loading and rafting; and equipment rental fees for movement by both land and water); Airport operations and industrial properties on airport land; Marinas and Boat Launch Ramps; and Property Rentals (land and structure rent that is not associated with another operating function). The operating functions of the Port are considered in the following graph.



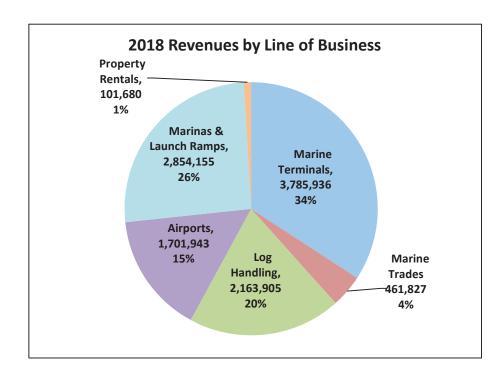
The non-operating functions of the Port include: property, timber and other tax revenues; investment earnings; operating grants; legacy environmental expenses, grants and insurance recoveries; and bond issue costs and interest expense. There are also capital contributions from capital grants. Occasionally there are special and extraordinary items and prior period adjustments. The operating and non-operating functions of the Port are considered in the following graph.



In 2019, the primary sources of revenue were from Marine Terminals, Marinas, Airport Operations and the Airport industrial properties totaling 83% of total operating revenue.



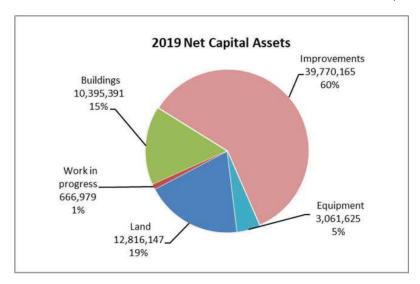
In 2018, the primary sources of revenue were from Marine Terminals, Marinas, Log Handling and the Airport industrial properties. Marine Terminals and Log Handling accounted for just over half of all Port revenue.



CAPITAL ASSETS

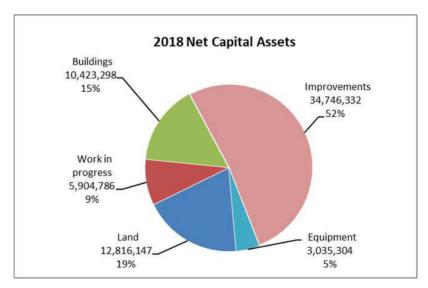
Year Ended December 31, 2019

In 2019, the Port's net capital assets increased by \$5.0 million (after depreciation) or 10% over 2018. The completion of two capital projects account for most of the increase. Improvements to the marine terminal stormwater treatment project and construction of the marine trades area washdown facility were placed into service. The impact of this is illustrated by the increase in depreciable assets and the decrease in work in process. Capitalized amount for each in 2019 were \$2.8 million and \$2.2 million, respectively.



Year Ended December 31, 2018

In 2018, the Port's net capital assets increased by \$3.5 million (after depreciation) or 6% over 2017. The majority of the increase in 2018 was in Work in Progress (WIP). This is due to the timing of projects across years and some projects taking multiple years to complete. Two of the largest expenditures in 2018 in WIP were additional improvements to the marine terminal stormwater project and a washdown facility in the marine trades area. The expenditures for each in 2018 were \$2.48 million and \$1.76 million, respectively. The Port anticipates that both projects will be capitalized in 2019. The largest capitalized expenditure in 2018 was \$0.75 million for tenant improvements.



Net Capital Assets and Change in Year-End Balances

					N	et Change	N	et Change
Capital Assets	2019		2018	2017	2	019 - 2018	2	018 - 2017
Land	\$ 12,816,147	\$	12,816,147	\$ 12,618,493	\$	-	\$	197,654
Work in progress	666,979		5,904,786	2,031,447		(5,237,807)		3,873,339
Buildings	10,395,391		10,423,298	9,812,835		(27,907)		610,463
Improvements	39,770,165		34,746,332	36,187,070		5,023,833		(1,440,738)
Equipment	 3,061,625	_	3,035,304	 2,746,943	_	26,321		288,361
Total	\$ 66,710,307	\$	66,925,867	\$ 63,396,788	\$	(215,560)	\$	3,529,079

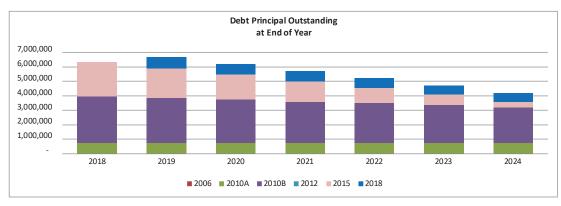
See Note 4 for increases and decreases in capital assets and depreciation.

^{***}Continue on to next page for Debt Administration***

Debt Administration

Year Ended December 31, 2019

At December 31, 2019, the Port had general obligation bond debt outstanding (excluding premium/discount) of \$5.1 million, of which \$441k is due within one year. In July 2018, the Port was awarded a \$765k Washington State Community Economic Revitalization Board (CERB - pronounced 'curb') Loan for the Marine Trades Area. The loan proceeds are disbursed on a cost reimbursement basis and are contingent on continued adherence to loan award requirements. Loan repayment, as instructed by the CERB Board, will begin in January 2021 and then annually. A second Loan from the CERB Board was awarded in January 2019 for improvements to the Cofferdam Barge Facility. The loan amount awarded is \$1.02 million with a contract ending date of October 2023. The second CERB Loan is also structured on a cost reimbursement basis. Repayment will not begin until project completion. As of December 31, 2019, \$29k has been spent on this project. During 2019 the Port made bond debt principal payments of \$427k. The terms of the debt vary by issue, with interest rates ranging from 2.29% to 7.50%. The debt with the 7.50% interest rate is eligible for a rate subsidy, making the effective rate 3.375%. The general obligation bonds will be fully amortized at the end of 2030. The CERB loans have terms of 20 years, with the first loan having a final payoff in January 2040 and the second to be determined after project completion. The Port uses property taxes for debt service payments. Based on property taxes exceeding current debt payments, the Port estimates the excess property taxes would cover an additional \$10.6 million of non-voted general obligation debt. The non-voted debt capacity of the Port was \$13.2 million at December 31, 2019.



Debt Out	standing (at end of year)	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	2022	2023	2024
2006	PABH	see 2015 R	tefunding					
2010A	Composite Mfg-Site	760,000	760,000	760,000	760,000	760,000	760,000	760,000
2010B	Composite Mfg-Bldg	3,220,000	3,110,000	2,990,000	2,870,000	2,740,000	2,605,000	2,465,000
2012	25 Projects 1993-98	Paid o	off Dec 2016	-	-	-	-	-
2015	Refunded 2006 PABH	2,352,706	2,035,899	1,714,800	1,384,420	1,050,169	707,714	357,505
2018	CERB MTA Washdown Fac		765,000	733,515	701,400	668,643	635,231	601,151
	Total Principal Outstanding	6,332,706	6,670,899	6,198,315	5,715,820	5,218,812	4,707,945	4,183,656
Dec	rease/(Increase) in Principal	417,099	(338,193)	472,584	482,495	497,008	1,007,875	1,035,157

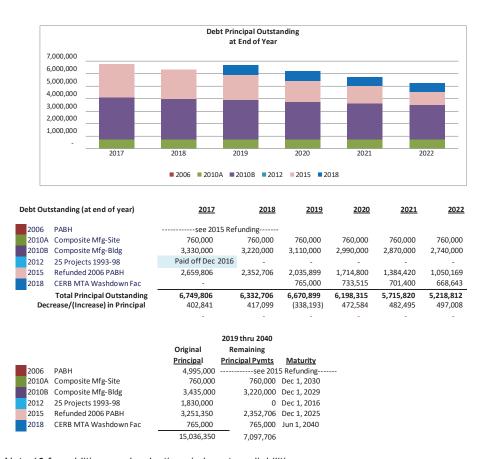
2020 thru 2040

			Original	Remaining	
			<u>Principa</u> l	Principal Pymts	Maturity
	2006	PABH	4,995,000	see 201	L5 Refunding
	2010A	Composite Mfg-Site	760,000	760,000	Dec 1, 2030
	2010B	Composite Mfg-Bldg	3,435,000	3,110,000	Dec 1, 2029
	2012	25 Projects 1993-98	1,830,000	Paid of	f Dec 2016
	2015	Refunded 2006 PABH	3,251,350	2,035,899	Dec 1, 2025
	2018	CERB MTA Washdown Fac	765,000	765,000	Jan 31, 2040
			15,036,350	6,670,899	

Year Ended December 31, 2018

At December 31, 2018, the Port had general obligation bond debt outstanding (excluding premium/discount) of \$6.3 million, of which \$426,807 is due within one year. In July 2018, the Port was awarded a Washington State Community Economic Revitalization Board (CERB – pronounced 'curb') Loan for the Marine Trades Area. The loan proceeds are disbursed on a cost reimbursement basis and are contingent on continued adherence to loan award requirements. The loan repayment will begin one year after the first cash disbursement and then annually. As of December 31, 2018, the first loan repayment is estimated to be in June 2020. During 2018 the Port made bond debt principal payments of \$417,099. The terms of the debt varies by issue with interest rates ranging from 2.29% to 7.50%. The debt with the 7.50% interest rate is eligible for a rate subsidy, making the effective rate 3.375%. The general obligation bonds will be fully amortized at the end of 2030. The CERB Loan has a term of 20 years, with an estimated final payoff in June

2040. The Port uses property taxes for debt service payments. Based on property taxes exceeding current debt payments, the Port estimates the excess property taxes would cover an additional \$10.8 million of non-voted general obligation debt. The non-voted debt capacity of the Port was \$13.7 million at December 31, 2018.



See Note 10 for additions and reductions in long-term liabilities.

PORT OF PORT ANGELES STATEMENT OF NET POSITION

As of December 31, 2019 and December 31, 2018

As of December 31, 2019 and December 31, 2018		0040		0040
CURRENT ACCETO.	-	2019		2018
CURRENT ASSETS: Cash and Cash Equivalents	\$	13,630,895	\$	10,449,552
Restricted Cash & Cash Equivalents	Ψ	661,174	Ψ	831,971
Investments		1,175,000		1,030,000
Accounts Receivable, net of allowance		547,971		1,058,878
Contracts, Notes & Insurance Receivable, current		512,321		285,789
Prepayments and Other Current Assets		434,258		399,215
Grants receivable		163,293		38,241
Taxes Receivable		79,364		78,521
Total Current Assets		17,204,276		14,172,167
Total Guirent Assets		17,204,270		14,172,107
NONCURRENT ASSETS				
Investments		4,080,737		4,296,945
Depreciable Assets, Net of Accumulated Depreciation		53,227,181		48,204,934
Land		12,816,147		12,816,147
Work in Progress		666,979		5,904,786
Other Noncurrent Assets:				
Contracts & Note Receivable, net of current portion		304,646		194,582
Total Noncurrent Assets		71,095,690		71,417,394
TOTAL ASSETS		88,299,966		85,589,561
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Outflows - Pensions		273,688		236,624
Deferred Outflows - OPEB		33,233		33,763
Bolotton Gallions of EB	-	306,921		270,387
		000,021		210,001
CURRENT LIABILITIES				
Accounts Payable		163,229		304,611
Accrued Expenses		412,288		445,342
Customer Deposits & Prepaid Revenues		124,283		107,135
Contracts Payable Grant Payable		382,910 115,353		294,992 704,161
Custodial Account		149,600		146,770
Long-Term Debt, current portion		438,339		424,047
Long-Term Payable, current portion		44,525		44,525
Environmental Remediation, current portion		74,375		-
OPEB, current portion		66,468		-
Total Current Liabilities		1,971,370		2,471,583
NONCURRENT LIABILITIES				
Long-Term Debt		6,232,129		5,875,537
Long-Term Payable		129,983		167,106
Environmental Remediation		211,000		278,375
Employee Leave Benefits		511,697		527,156
Other Post Employment Benefits		2,343,177		2,795,133
Pension Liability		1,013,319		1,302,974
Unearned Revenue		1,384,588		435,134
Total NonCurrent Liabilities		11,825,893		11,381,415
TOTAL LIABILITIES		13,797,263		13,852,998
DEFERRED INFLOWS OF RESOURCES				
Deferred Inflows - Pensions		616,182		548,271
Deferred gain on bond refunding		29,418		34,390
Deferred Inflow - Blackball Harbor Area Lease		8,451		
NET POSITION		654,051		582,661
Net Investment in Capital Assets		59,943,954		60,591,894
Restricted for Environmental		56,595		62,315
Unrestricted Net Position		14,155,023		10,770,081
TOTAL NET POSITION	\$	74,155,572	\$	71,424,290

The Accompanying Notes Are An Integral Part Of This Statement

PORT OF PORT ANGELES STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

For the Fiscal Year Ended December 31, 2019 and December 31, 2018

OPERATING REVENUES			
Marina Tarrainala			
Marine Terminals	\$ 2,872,27	7 \$	3,785,936
Marine Trades	564,27	1	461,827
Log Handling	868,43	4	2,163,905
Airports	1,522,62	7	1,701,943
Marinas & Launch Ramps	3,004,09	1	2,854,155
Property Rentals	95,32	2	101,680
Total Operating Revenues	8,927,02	2	11,069,446
OPERATING EXPENSES			
General Operations	4,542,93	6	4,937,536
Maintenance	1,357,78	9	1,420,351
General and Administrative	1,822,07	7	1,801,286
Depreciation	2,591,81	0	2,624,636
Total Operating Expenses	10,314,61	2	10,783,809
OPERATING INCOME (LOSS)	(1,387,590))	285,637
NONOPERATING REVENUES (EXPENSES)			
Ad Valorem Taxes (general tax levy)	1,537,00	7	1,492,694
Taxes from Timber & Leasehold Interest	167,32	4	112,207
Passenger Facility Charges	1,86	9	1,407
Investment Income	405,33	2	391,094
Interest Expense	(240,486	5)	(252,006)
Election Expense	(15,596		-
Increase (Decrease) in Fair Value of Investments	(39,930	,	11,177
Non-Capital Grants	52		819
Environmental Remediation Revenue (Expense)	(172,009	-	(170,476)
Gain (loss) on retirement of Capital Assets	(81,013		-
Miscellaneous Revenue (Expense)	2,235,62		(45,571)
Net NonOperating Revenues (Expenses)	3,798,65	2	1,541,345
INCOME (LOSS)		_	
Before Capital Contributions	2,411,06	3	1,826,982
Capital Contributions	320,21	9	129,885
INCREASE IN NET POSITION	2,731,28	2	1,956,867
Net Position - January 1	71,424,29	0	71,331,356
Cumulative effect of change in acct standards			(1,863,933)
Net Position Adjusted	71,424,29	0	69,467,423
NET POSITION - December 31	\$ 74,155,57	2 \$	71,424,290

The Accompanying Notes Are An Integral Part Of This Statement

PORT OF PORT ANGELES STATEMENT OF CASH FLOWS

For the Fiscal Year Ended December 31, 2019 and December 31, 2018

	2019	2018
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$9,339,990	\$10,491,276
Less: Cash paid to suppliers and employees	(8,576,727)	(6,470,128)
Net Cash Provided (Used) by Operating Activities	763,263	4,021,148
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Property taxes received	1,536,164	1,522,287
Timber and leasehold taxes received	167,324	112,207
Cash received from operating grants	(62,746)	(11,169)
Cash rec'd (paid) for environmental remediation expenses	(183,225)	(401,857)
Other NonOperating revenues (expenses)	2,220,028	(45,572)
Net Cash Provided by (Used in) Noncapital Financing	3,677,545	1,175,896
CASH FLOWS FROM CAPITAL & RELATED FINANCING		
Cash received from Passenger Facility Fees	1,869	1,407
Capital contributions from grants	258,442	1,135,910
Acquisition and construction of capital assets	(2,262,842)	(8,479,522)
Principal paid on capital debt	370,882	(414,339)
Interest paid on capital debt	(240,531)	(264,043)
Net Cash Provided by (Used in) Capital & Financing Activities	(1,872,180)	(8,020,587)
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from sales and maturities of investments	3,530,000	2,975,000
Purchase of investments	(3,500,000)	(2,605,000)
Interest received on investments & unrealized gain/loss	411,916	390,758
Net Cash Provided (Used) by Investing Activities	441,916	760,758
NET INCREASE (DECREASE) IN CASH & CASH EQUIVALENTS	3,010,544	(2,062,785)
Cash and cash equivalents at beginning of year	11,281,524	13,344,307
CASH & CASH EQUIVALENTS END OF YEAR	14,292,068	11,281,522
RECONCILIATION OF (A) OPERATING INCOME TO		
(B) NET CASH PROVIDED BY OPERATING ACTIVITIES		
(a) Operating Income	(1,387,590)	285,637
(b) Net Cash Provided by Operating Activities	(1,001,000)	200,007
Adjustments to reconcile operating income		
to net cash provided by operating activities:		
Depreciation	2,591,810	2,624,636
Changes in Assets and Liabilities:		
(Increase) Decrease in Accounts Receivable	412,968	(578,170)
(Increase) Decrease in Inventories & Prepayments	(40,303)	(57,176)
Increase (Decrease) in Accounts & Other Payables	(141,382)	(110,967)
Increase (Decrease) in Other Accrued Expenses	(33,053)	57,025
Increase (Decrease) in Other Liabilities	(639,187)	1,800,163
NET CASH OPERATING ACTIVITIES	763,263	4,021,148
NON-CASH INVESTING & FINANCING ACTIVITIES		-1
Increase (Decrease) in Fair Value of Investments	(39,930)	11,177

The Accompanying Notes Are An Integral Part Of This Statement

Port of Port Angeles Notes to Financial Statements For the Year Ended December 31, 2019

1. Summary of significant accounting policies

The financial statements of the Port have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governments (US-GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

In June 2015, the Governmental Accounting Standards Board issued GASB Statement No. 75 (GASB 75), *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*. GASB 75 supersedes or amends the following GASB Statements: 45, 57 and 74. The Port implemented GASB 75 for the year ended December 31, 2018. See Note 17 - Other Disclosures, Prior Period Adjustment for the net result of recording previous Net OPEB Liability.

The significant policies are described below.

Reporting Entity

The Port is a municipal corporation of the State of Washington created in 1923 under provisions of the Revised Code of Washington (RCW) 53.04.010 et seq. The Port has geographic boundaries coextensive with Clallam County, Washington and its home office is situated on the Port Angeles harbor.

The Port is independent from Clallam County government and is administered by a three-member Board of Commissioners elected by Clallam County voters. The Commission delegates administrative authority to an Executive Director to manage operations of the Port. Clallam County does levy and collect taxes on behalf of the Port. Clallam County provides no funding to the Port. Additionally, Clallam County does not hold title to any of the Port's assets, nor does it have any right to the Port's surpluses.

The Port provides docks and wharves for waterborne commerce as well as marina and airport facilities. The Port also owns and manages significant industrial properties.

The Industrial Development Corporation (IDC), a public corporation, is authorized to facilitate the issuance of tax-exempt non-recourse revenue bonds to finance industrial development within the corporate boundaries of the Port. Revenue bonds issued by the Corporation are payable from revenues derived as a result of the industrial development facilities funded by the revenue bonds. The bonds are not a liability or contingent liability of the Port or a lien on any of its properties or revenues other than industrial facilities for which they are used.

The IDC is governed by the Port's three member Port Commission. The IDC's account balances and transactions are included as a blended unit within the Port's financial statements. Separate financial statements of the individual component unit discussed above can be obtained from the Port administrative offices at 338 West First Street in Port Angeles, WA

Basis of Accounting and Reporting

The accounting records of the Port are maintained in accordance with methods prescribed by the Washington State Auditor under the authority of RCW 43.09. The Port uses the *Budgeting, Accounting, and Reporting System for GAAP* in the State of Washington.

Funds are accounted for on a cost of services or an economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their statements of net position (or balance sheets). Their reported fund position is segregated into net investment in capital assets, restricted and unrestricted components of net position. Operating statements present increases (revenues and gains) and decreases (expenses and losses) in net position. The Port discloses changes in cash flows by a separate statement that presents their operating, noncapital financing, capital and related financing and investing activities.

The Port uses the full accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred. Capital asset purchases are capitalized and long term liabilities are accounted for in the appropriate fund(s).

Operating and Non-Operating Revenues and Expenses

The Port classifies as Operating those revenues and expenses that result from providing services and producing and delivering goods in connection with the Port's principal ongoing operations. Revenues from Marine Terminals, Marine Trades (haul-out pier and boatyard), Log Handling services, Airports, Marinas, and Property Rentals are charges for use of the Port's facilities or services and are reported as operating revenues. Expenses associated with these same divisions, such as cost of services, business and economic development, administrative expenses, and depreciation on capital assets, are reported as operating expenses.

Other revenues and expenditures not meeting the definition of operating revenues and expenses described above, including ad valorem tax levy revenues, timber tax revenues, investment earnings, grants and all other revenues and expenses generated from non-operating sources are classified as non-operating. Environmental compliance or remediation expenses that are not part of current ongoing business operations or cannot be capitalized are treated as non-operating expenses.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities. Estimates also affect the reported amounts of revenues and expenses during the reporting period.

Significant Risks and Uncertainties

The Port is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include economic conditions, collective bargaining disputes, federal, state and local government regulations, and changes in law. The Port also faces a concentration of credit risk wherein a significant portion of the Port's business is transacted with entities in the forest products industry.

Grants-in-Aid Assets

The Port periodically receives federal and state grants-in-aid funds for construction of certain facilities. Grants are recognized as capital contributions in the accounting period when they become measurable and available. Depreciation on all assets, including grant funded assets, is shown in the Statement of Revenues, Expenses and Net Position.

Ad Valorem Taxes (Property Taxes)

Ad valorem taxes received by the Port are recognized as revenue based upon the annual amount levied by the Port Commissioners and recorded by Clallam County Assessor. These taxes may be used for the acquisition or construction of facilities, for the retirement of general obligation bonds which were issued for the acquisition or construction of facilities, or for general Port operations. The Commissioners have directed that property taxes be used for non-operating expenses.

Capital Assets and Depreciation

The Port's policy is to capitalize all asset additions with a value of \$5,000 or more and with an estimated useful life of at least five years. Major expenditures for capital assets, including capital leases and major repairs that increase useful lives, are capitalized. Major repairs include expenditures with a value in excess of \$10,000 and increase the useful life of the repaired asset by at least five years. Maintenance, repairs, and minor renewals which maintain assets in their current operating condition are recorded as an operating expense.

Prior to 2013 the Port's policy was to capitalize all asset additions greater than \$1,000 and with an estimated useful life of more than five years. Existing assets at the time of the policy change will continue under the prior policy.

All capital assets (land, the cost of infrastructure, facilities and equipment) are valued at historical cost, or estimated historical cost where historical cost is not known. Donated capital assets from developers and customers are recorded at the acquisition value at the date of donation.

The Port has acquired certain assets with funding provided by federal financial assistance programs. Depending on the terms of the agreements involved, the federal government could retain an equity interest in these assets. However, the Port has sufficient legal interest to accomplish the purposes for which the assets were acquired and has included such assets within the applicable accounts.

When an asset is sold, retired or otherwise disposed of, the original cost of the property and the cost of installation, less salvage, are removed from the Port's capital asset accounts, the accumulated depreciation related to the property sold is removed from the accumulated depreciation account, and the net gain or loss on disposition is credited or charged to income.

Depreciation

Depreciation expense is charged to operations to allocate the cost of capital assets over their estimated useful lives, using the straight-line method with useful lives of 5 to 50 years. The following useful lives are used in computing depreciation:

Capital Asset Class	Useful Life
Buildings	5 years to 33 years
Improvements	5 years to 50 years
Machinery and Equipment	5 years to 20 years

Allocation of Expenses

For the purposes of financial reporting, the Port allocates the costs of general and administrative departments to the lines of business they support. The cost associated with Administration, Business and Economic Development, and Maintenance is assigned to Marine Terminals, Marinas, Marine Trades, Log Handling, Airports, and Property Rentals.

In 2014 the Port adopted the Modified Total Direct Cost (MTDC) method of allocations. In late 2013, the US Federal Government issued regulations specifying the overhead allocation methodology to be used in Federal grant awards and audits. The methodology selected was Modified Total Direct Cost (MTDC) and it is required for all federal grants reporting starting January 1, 2015. The Port reviewed MTDC and determined it to be a better overhead cost allocation model and adopted it starting in fiscal year 2014. MTDC allocates overhead based on the proportional amount of direct expense from each line of business less any expenses that need to be excluded in order to "avoid a serious inequity in the distribution of indirect costs." The MDTC methodology is now required for financial reporting of FAA grants received by Port, and the Port has chosen to implement that methodology across all lines of business.

Prior to 2014, the Port used an allocation method that allocated general and administrative costs based on the proportional amounts of revenues and expenses within the lines of business. Expenses were allocated to specific operations using 50% of the ratio of operations revenues to total operating revenues plus 50% of the ratio of operations expenses to total operating expenses.

^{***}Continue on to next page for Cash Equivalents***

Cash Equivalents

General operating cash equivalent includes all unrestricted amounts. It is the Port's policy to invest all temporary cash surpluses. For financial statement purposes, the Port considers all short-term investments, which primarily consist of financial institution deposits and investments in government pools to be cash equivalents on the Statement of Net Position

Cash Equivalents	Dec 31, 2019	Dec 31, 2018
General Operating	\$13,630,895	\$10,449,552
Other Restricted Assets	661,174	831,971
Total	\$14,292,069	\$11,281,523

For purposes of the Statement of Cash Flows, the Port considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased, to be cash equivalents.

Investments

The Port used quoted market prices to estimate the fair value of all investments. All unrealized gains and losses on investments were included as a change in the fair value of investments reported in the prior and current years.

See Note 2 for a schedule of Deposits and Investments.

Restricted Cash & Investments

In accordance with bond resolutions and certain related agreements, separate restricted accounts are required to be established. The assets held in these funds are restricted for specific uses, including environmental mitigation, prepaid operating expenses, customer deposits, retainage on capital asset construction and various other categories. The Restricted Assets are composed of the following:

Restricted Assets	Dec	31, 2019	Dec 31, 2018		
Cash & Investments (Harbor Group Account)	\$	206,195	\$	209,085	
Cash & Investments (Environmental Reserve)		297,973		440,109	
Customer Deposits & Prepaids		124,284		107,135	
Contractor's Retainage		32,722		75,642	
Total	\$	661,174	\$	831,970	

See Note 2 for a schedule of Deposits and Investments at Fair Value.

Accounts Receivable. Net of Allowance

Customer accounts receivable consist of amounts owed for moorage, rental agreements, marine terminal services, log yard services and other goods and services from private individuals or organizations including amounts owed for which billings have not been prepared. Receivables have been recorded at net of estimated uncollectible accounts. Management determines the allowance for uncollectible accounts by identifying delinquent accounts and by using historical experience applied to an aging of accounts. An accounts receivable is written off when deemed uncollectible. Recoveries of an accounts receivable previously written off are recorded against the reserve account when received.

Allowance for Uncollectible Accounts	Dec 31, 2019	Dec 31, 2018
Based on delinquent accounts and historical experience	\$ 10,644	\$ 20,198

Contracts, Notes and Insurance Receivables

Other receivables include contracts for the sale of real estate, notes for tenant improvements, long-term agreements for the repayment of rent and insurance receivables primarily related to environmental investigations and remediation.

Notes & Insurance Receivables	Dec	31, 2019	Dec	31, 2018
Rent Repayment Agreement, current	\$	12,239	\$	60,898
Insurance Receivables		500,082		224,891
Total Notes & Insurance Receivables	\$	512,321	\$	285,789

Taxes Receivable

Taxes receivable consists of property taxes and related interest and penalties. Because property taxes and special assessments are considered liens on property, no estimates for uncollectable amounts are established. Taxes receivable also include the Port's share of Timber Tax and Leasehold Excise tax distributions.

See Note 3 for more information on Property Taxes.

Grants Receivables, Amounts Due To and From Other Governments

These accounts include amounts due to or from other governments for grants, entitlements, and loans from other governmental entities. A Schedule of Financial Assistance, which provides a listing of all federal and state assistance programs in which the Port participates and summarizes the Port's grant transactions, is available upon request.

Prepayments and Other Current Assets

Prepayments include insurance policy premiums. Other current assets consist of accrued interest on investments and inventories. Inventories are valued at cost, which approximates net realizable value, using the first-in first-out method (FIFO).

Employee Leave Benefits

The Port accrues unpaid vacation and sick leave benefits as earned. Benefits are payable upon termination, resignation, or retirement. Vacation leave, which may be accumulated up to two times the annual vacation amount (annual vacation accrual is 10 to 30 days depending on years of service), is paid at the rate of 100%. Annual sick leave accrual is 96 hours (12 days) for full time employees. Sick leave may be accumulated based on employee status. The annual cash out to VEBA (Voluntary Employees Beneficiary Association - a tax-free post-retirement medical expense account) helps to limit the amount of liability for employee leave benefits. (Represented by ILWU: 400 hours with up to 100 hours annual cash out to VEBA at 75%; Represented by Teamsters: 400 hours with up to 100 hours annual cash out to VEBA at 75%; Non-represented: 300 hours with up to 100 hours annual cash out to VEBA at 75%.) There is no limit on sick leave accrual. Sick leave is paid out at the rate of 75% upon termination. Part time employees accrue 1 hour sick leave for every 40 hours worked. The maximum rollover hours for part time employees is 40 hours. Part time employees do not participate in VEBA and are not eligible for cash out of benefits.

Employee Leave Benefit Liabilities	Dec 31, 2019	Dec 31, 2018
Unpaid vacation and sick leave	\$ 561,997	\$ 576,056

Pensions

For Purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows/Inflows

Deferred Outflows and Inflows for pension liabilities are shown on the Statement of Net Position and represent the Port's contributions subsequent to the reporting period, as well as changes in actuarial assumptions reported by the Department of Retirement Systems. See Note 12.

Deferred Outflows on OPEB represent the Ports contributions subsequent to the reporting period. See Note 13.

Deferred Inflows gain on bond refunding is a result of refunding bonds that had not reached maturity. Previously the gain was amortized over the life of the bond.

2. Deposits and Investments

Deposits

The Port's deposits and certificates of deposit are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC). The PDPC (established under Chapter 39.58 of the Revised Code of Washington) constitutes a multiple financial institution collateral pool. Pledged securities under the PDPC collateral pool are held by the PDPC agent in the name of the collateral pool. In accordance with GASB criteria, PDPC protection is of the nature of collateral, not of insurance.

The Washington State Local Government Investment Pool (LGIP) is operated by the Washington State Treasurer which operates it in a 2a-7-like manner even though it is not subject to SEC regulation. The LGIP is not rated and is subject to annual audits by the Washington State Auditor's Office.

Investments

The Port Commission has authorized the Port Treasurer to invest in savings or time deposits in designated public depositories, obligations of the United States or its agencies, obligations of Local and State governments that are rated "A" or higher, and other limited investments. With the exceptions of certain reserve fund investments, the investment policy generally limits the maximum maturity of any security purchased to five years. Investments are purchased through broker relationships with all securities purchased held in the Port's name at a third-party custodian.

Deposits & Investments at Fair Value	D	ec 31, 2019	D	ec 31, 2018
Unrestricted: Cash & Cash Equivalent				
Cash Operations: Financial Institution Deposits	\$	1,669,302	\$	1,862,119
Investments:				
Financial Institution Deposits		955,039		1,610,720
WA State Local Gvnt Invtmt Pool (LGIP)		11,006,554		6,976,712
Unrestricted Cash & Cash Equivalents		13,630,895		10,449,551
Restricted: Cash & Cash Equivalent				
Custodial Account - Harbor Group		206,195		209,085
Environmental Reserve Money Market		297,973		440,109
Customer Deposits & Prepaids, Contractor Retainage		157,006		182,777
Restricted Cash & Cash Equivalents		661,174		831,971
Total Cash & Cash Equivalents		14,292,069		11,281,522
Unrestricted Investments				
U.S. Agency Securities		1,999,820		1,000,450
Municipal Bond Investments located in WA State		3,255,917		4,326,495
Investments		5,255,737		5,326,945
Total Cash, Cash Equivalents & Investments	\$	19,547,806	\$	16,608,467

Of the listed investments, cash and cash equivalents are protected by the Federal Deposit Insurance Corporation (FDIC) or the Public Deposit Protection Commission (PDPC). The US Agencies are guaranteed by the US government. The municipal bond investments (Ports, Utility Districts, School Districts) are rated "A" and "AA" by Moody's.

Custodial credit risk is the risk that in event of a failure of the counterparty to an investment transaction the Port would not be able to recover the value of the investment or collateral securities. To minimize this risk, the Port's policy requires that all security transactions are settled "delivery versus payment." This means that payment is made simultaneously with the receipt of the security. These securities are delivered to the Port's safekeeping custodian. Of the Port's total investment position in 2019 and 2018, no funds are exposed to custodial collateral risk because the investments are held by the Port's brokerage firm, which is also the counterparty in those securities.

Investments Measured at Fair Value

The Port measures and reports investments at fair value using the valuation input hierarchy established by generally accepted account principles, as follows:

- Level 1: Quoted prices in active markets for identical assets or liabilities.
- Level 2: These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3: Unobservable inputs for an asset or liability

At December 31, 2019, the Port of Port Angeles had the following investments measured at fair value:

December 31, 2019	Fair Value Measurements Using						
	Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Other Unobservable				
Investments by Fair Value Level	(Level 1)	(Level 2)	Inputs (Level 3)	Total			
Energy NW WA Electric Revenue Bond		1,004,100		1,004,100			
Port of Benton WA LTGO Bonds		118,832		118,832			
Port of Moses Lake WA LTGO Bonds		61,126		61,126			
Federal Farm Credit Bank		999,480		999,480			
Federal Home Loan Bank		1,000,340		1,000,340			
Douglas County WA School Dist GO Bonds		2,071,860		2,071,860			
Total Investments by Fair Value Level	-	5,255,737	-	5,255,737			

At December 31, 2018, the Port of Port Angeles had the following investments measured at fair value:

December 31, 2018	Fair Value Measurements Using					
Januarian anta ku Fair Valua Lauri	Quoted Prices in Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Other Unobservable	Tabal		
Investments by Fair Value Level	(Level 1)	(Level 2)	Inputs (Level 3)	Total		
WA ST CTSF		600,820		600,820		
Energy NW WA Electric Revenue Bond		997,070		997,070		
Port of Benton WA LTGO Bonds		192,174		192,174		
Port of Moses Lake WA LTGO Bonds		419,530		419,530		
Douglas County WA School Dist GO Bonds		2,116,900		2,116,900		
Federal Home Loan Mtg Company		1,000,450		1,000,450		
Total Investments by Fair Value Level	-	5,326,944	-	5,326,944		

The table below identifies the type of investments, concentration of investments in any one issuer, and maturities of the port investment portfolio as of December 31, 2019:

December 31, 2019	Maturities (in Years)						
						% of Total	
Investment Type	Fair Value	Less than 1	1 to 3	More than 3	Total	Portfolio	
Energy NW WA Electric Revenue Bond	1,004,100	1,004,100			1,004,100	5.83%	
Port of Benton WA LTGO Bonds	118,832	118,832			118,832	0.69%	
Port of Moses Lake WA LTGO Bonds	61,126	61,126			61,126	0.36%	
Federal Farm Credit Bank	999,480		999,480		999,480	5.81%	
Federal Home Loan Bank	1,000,340		1,000,340		1,000,340	5.81%	
Douglas County WA School Dist GO Bonds	2,071,860			2,071,860	2,071,860	12.03%	
Umpqua Bank Investment Account	955,039	955,039			955,039	5.55%	
WA Local Govt Investment Pool*	11,006,554	11,006,554			11,006,554	63.93%	
Total	17,217,330	13,145,650	1,999,820	2,071,860	17,217,330	100.00%	
Percentage of Total		76.35%	11.62%	12.03%			

The table below identifies the type of investments, concentration of investments in any one issuer, and maturities of the port investment portfolio as of December 31, 2018:

December 31, 2018	Maturities (in Years)						
Investment Type	Fair Value	Less than 1	1 to 3	More than 3	Total	% of Total Portfolio	
WA ST CTSF	600,820	600,820			600,820	4.32%	
Energy NW WA Electric Revenue Bond	997,070	997,070			997,070	7.17%	
Port of Benton WA LTGO Bonds	192,174	71,315	120,859		192,174	1.38%	
Port of Moses Lake WA LTGO Bonds	419,530	358,415	61,115		419,530	3.02%	
Douglas County WA School Dist GO Bonds	2,116,900			2,116,900	2,116,900	15.21%	
Federal Home Loan Mtg Company	1,000,450			1,000,450	1,000,450	7.19%	
Umpqua Bank Investment Account	1,610,720	1,610,720			1,610,720	11.58%	
WA Local Govt Investment Pool*	6,976,712	6,976,712			6,976,712	50.14%	
Total	13,914,376	10,615,052	181,974	3,117,350	13,914,376	100.00%	
Percentage of Total		76.29%	1.31%	22.40%			

The table below identifies the credit risk of the Port investment portfolio as of December 31, 2019:

December 31, 2019		Moody's Equivalent Credit Rating							
Investment Type	Fair Value	Aa2	Aa1	AA+	AA	AAA	A1	A+	No rating
Energy NW WA Electric Revenue Bond	1,004,100		1,004,100						
Port of Benton WA LTGO Bonds	118,832						118,832		
Port of Moses Lake WA LTGO Bonds	61,126						61,126		
Federal Farm Credit Bank	999,480					999,480			
Federal Home Loan Bank	1,000,340					1,000,340			
Douglas County WA School Dist GO Bonds	2,071,860					2,071,860			
Umpqua Bank Investment Account	955,039								955,039
WA Local Govt Investment Pool*	11,006,554								11,006,554
Total	17,217,330		1,004,100		-	4,071,680	179,957	-	11,961,593

The table below identifies the credit risk of the Port investment portfolio as of December 31, 2018:

December 31, 2018		Moody's Equivalent Credit Rating							
Investment Type	Fair Value	Aa2	Aa1	AA+	AA	AAA	A1	A+	No rating
WA ST CTSF	600,820	600,820							
Energy NW WA Electric Revenue Bond	997,070		997,070						
Port of Benton WA LTGO Bonds	192,174						192,174		
Port of Moses Lake WA LTGO Bonds	419,530						419,530		
Douglas County WA School Dist GO Bonds	2,116,900		2,116,900						
Federal Home Loa n Mtg Company	1,000,450			1,000,450					
Umpqua Bank Investment Account	1,610,720								1,610,720
WA Local Govt Investment Pool*	6,976,712								6,976,712
Total	13,914,376	600,820	3,113,970	1,000,450	-	-	611,704	-	8,587,432

^{*}The fair value of the investments in the Washington State Local Government Investment Pool is the same as the amortized cost of the pool shares.

3. Property Taxes

The Clallam County Treasurer acts as an agent to collect property taxes levied for all taxing authorities within the county. The Port District has the same boundaries as Clallam County.

	Property Tax Calendar
January 1	Taxes levied and become enforceable lien against properties
February 14	Tax bills mailed
April 30	First of two equal installment payments is due
May 31	Assessed property value established for next year's levy at 100 % of market value
October 31	Second installment due

Property taxes are recorded as a receivable and revenue when levied. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible. State law allows for the sale of property for failure to pay taxes. Prior year tax levies were recorded using the same principle, and delinquent taxes are evaluated annually.

The Port may levy up to \$0.45 per \$1,000 of assessed valuation for general governmental services. Washington State Constitution and RCW 84.55.010 limits the growth of regular property taxes to one percent per year, before adjustments for new construction. If the assessed valuation changes, the levy rate will change to maintain the regular levy. For example, if the valuation decreases, the levy rate increases and vice versa. The levy rate is applied to the prior year assessed valuation (AV).

Property Taxes	2019	2018
Regular Levy rate per \$1,000 of AV	\$0.169248	\$0.179064
Assessed Valuation (AV) for prior year	\$9,041,260,634	\$8,321,650,465
Total Regular Levy	\$1,530,215	\$1,490,112

The Port may also levy taxes at less than a one percent per year increase. The difference of what could have been levied with a one percent increase (the highest lawful levy) and the lower amount that the Port levies is considered "banked". The Port has banked capacity because it did not levy the one percent increase in prior years and it has not requested to increase its levy by more than one percent to use its banked capacity.

Banked Capacity	Dec 31, 2019	Dec 31, 2018
Did not levy 1%: 2009, 2010, 2012, 2014, 2017, 2018	\$60,516	\$60,500

The amount of banked capacity usually changes each year because the highest lawful levy and the actual levy are recalculated.

Per the Port's bond covenants, the Port agreed to provide information on property tax collections. The entire tax, or first half, must be made on or before April 30, otherwise the total amount becomes delinquent on May 1. The second half is payable on or before October 31, becoming delinquent on November 1. The following table shows the tax collection record of the Port.

				Amount Collected (including adjustments)			
	Taxable Assessed		Tax Levy	Dollars Percent		ercent	
Year	Value (AV) Prior Year	Levy Rate per \$1,000 AV	(including adjustments)	Year of Levy	As of 12/31/2019	Year of Levy	As of 12/31/2019
2019	9,041,260,634	0.169248	1,530,215	1,510,168	1,495,828	98.7%	97.8%
2018	8,321,650,465	0.179064	1,490,112	1,470,111	1,455,333	98.7%	97.7%

4. Capital Assets and Depreciation

See Note 1 for accounting policies on Capital Assets and Depreciation.

Capital assets activity for the year ended December 31, 2019 was as follows:

Capital Assets not being depreciated: Land Work in Progress	12,816,147 5,904,786	- 2,541,244	- 7,779,050	12,816,147 666,980
Total Capital Assets Not being Depreciated	18,720,933	2,541,244	7,779,050	13,483,127
Capital Assets being depreciated:				
Buildings	20,397,442	414,070	-	20,811,512
Improvements	71,434,808	6,833,281	-	78,268,089
Machinery/Equip	7,993,676	419,835	263,187	8,150,324
Total Capital Assets	00 005 006	7.667.406	252.407	407 220 025
being Depreciated	99,825,926	7,667,186	263,187	107,229,925
Less: Accumulated Depreciation				
Buildings	9,974,146	466,829	24,853	10,416,122
Improvements	36,688,476	1,809,448	-	38,497,924
Machinery/Equip	4,958,373	312,455	182,129	5,088,699
Total Accumulated				
Depreciation	51,620,995	2,588,733	206,982	54,002,746
Total Capital Assets being				
Depreciated less Accum Depr	48,204,932	5,078,454	56,205	53,227,179
Total Net Capital Assets	66,925,867	7,619,697	7,835,255	<u>66,710,308</u>

Capital assets activity for the year ended December 31, 2018 was as follows:

	Dec. 31, 2017	Increases	Decreases	Dec. 31, 2018
Capital Assets not being depreciated:				
Land	12,618,493	197,654	-	12,816,147
Work in Progress	2,031,447	5,760,606	1,887,267	5,904,786
Total Capital Assets				
Not being Depreciated	14,649,940	5,958,260	1,887,267	18,720,933
Capital Assets				
being depreciated:				
Buildings	19,308,847	1,091,596	3,000	20,397,443
Improvements	71,051,822	383,486	500	71,434,808
Machinery/Equip	7,393,036	607,639	7,000	7,993,675
Total Capital Assets				
being Depreciated	97,753,705	2,082,721	10,500	99,825,926
Less: Accumulated				
Depreciation				
Buildings	9,496,012	484,477	6,344	9,974,145
Improvements	34,864,752	1,828,103	4,379	36,688,476
Machinery/Equip	4,646,093	321,016	8,737	4,958,372
Total Accumulated				
Depreciation	49,006,857	2,633,596	19,460	51,620,993
Total Capital Assets being				
Depreciated less Accum Depr	48,746,848	(550,875)	(8,960)	48,204,933
Total Net Capital Assets	63,396,788	5,407,385	1,878,307	66,925,867

^{***}Continue on to next page for Construction Commitments***

Construction Commitments

The Port has several active construction projects. At year-end, the Port's commitments with contractors were as follows:

Construction Commitments as of December 31, 2019:

		Spent thru	Remaining
	Project	Dec 31, 2019	Commitment
1	MT T1 Emergency Electrical Repair	28,500	2,900
2	MTA Site Design & Replacement	18,269	231,731
3	LY Stormwater	121,682	180,016
4	LY Cofferdam Improvements	180,313	129,687
5	FIA Sewer Extension	1,942	48,054
6	FIA Runway Rehab	82,197	15,680
7	PABH E Parking Lot	4,811	24,689
	-		
	Total	\$ 437,715	\$ 632,756

Construction Commitments as of December 31, 2018 were as follows:

		Spent thru	Remaining
	Project	Dec 31, 2018	Commitment
1	MT Stormwater Treatment Phase III	2,666,693	264,659
2	MT T3 Dredging	248,643	57,632
3	MTA Industrial Park Site Prep	130,313	4,687
4	MTA WashDown Facility	1,941,003	75,641
5	LY Cofferdam Improvements	69,132	263,332
6	FIA AIP #34 Master Plan Update	535,258	126,234
7	FIA Emergency Hangar Roof Repair	107,742	13,684
8	CMC Vehicle Gate Install	7,318	13,995
9	MTIB Improvements - Phase III	9,541	35,459
10	PABH 3 Phase Power Extension K - L	2,710	11,975
11	FM Shop Design/Build	6,127	8,149
	-		
	Total	\$ 5,724,480	\$ 875,447

5. Stewardship, Compliance, and Accountability

There have been no material violations of finance-related legal or contractual provisions.

6. Leasing activities

The Port, as a lessor, enters into operating leases with tenants for the use of a significant portion of industrial and marine terminal land under lease terms of 1 to 30 years. In addition, some properties are rented on a month to month basis. Port procedure is to negotiate all leases at fair market value, considering market conditions, economic factors, property condition, and location as well as other factors that may impact negotiating lease prices.

The Port currently has approximately 90 lease arrangements ranging in monthly payments between \$1 and \$10,843 with either fixed increases, Consumer Price Index rent escalation clauses, or market rate rent escalation clauses. Approximately 28 percent of the leases include contract terms allowing one to five lease extensions in 1 to 5-year terms.

Minimum future rental revenue on operating leases is as follows:

Operating Leases

De c 31, 2019	Minimum Future Revenue	Dec 31, 2018	Minimum Future Re venue
2020	1,334,537	2019	1,693,863
2021	903,127	2020	1,545,716
2022	671,278	2021	685,039
2023	613,696	2022	664,828
2024	541,116	2023	616,465
2025-2029	1,621,807	2024-2028	2,376,790
2030-2034	980,811	2029-2033	1,691,315
2035-2039	744,718	2034-2038	1,487,522
2040-2042	338,647	2039-2042	581,660
TOTAL	\$7,749,737	TOTAL	\$11,343,199

The Port leases a Canon Copier, a Pitney Bowes Postage Machine, and a Xerox Printer under a non-cancelable operating lease. The future minimum lease payments for these leases are as follows:

Dec 31, 2019	Minimum Future Payments	Dec 31, 2018		n Future nents
2020	6,989	2019		7,319
2021	6,989	2020		7,319
2022	5,035	2021		7,319
2023 2024	854	2022 2023		5,884 854
2024	-	2023		604
Total	\$ 19,868	Total	\$	28,695
Xerox & Canon expire in 2022		Xerox & Canon expi	re in 2022	

^{***}Continue on to next page for Other Noncurrent Assets***

7. Other Noncurrent Assets: Contracts & Notes Receivables

Contracts and notes receivable consist of the following:

	Dec 31, 2019	Dec 31, 2018
Rent Repayment Agreement	316,884	255,481
Less: Current portion	<u>12,239</u>	<u>60,898</u>
Rent Repayment Noncurrent portion	\$304,645	\$194,583
Total Noncurrent Contracts & Notes Receivable	\$304,645	\$194,583

- At Dec 31, 2019, deferred rent continues at less than the full monthly rate. The last deferral will be booked in 2020 when tenant repayment period begins, last 8 years of 11 year lease per agreement.
- At Dec 31, 2018, the rent repayment balance is mostly from assisting a startup company by delaying the payment of rent for 24 months. Monthly deferred payments are \$8,985 to be repaid over the last 8 years of an 11-year lease. Full deferral ends July 2018 with partial, ramp up payments beginning August 2018. Also, a rent adjustment to a tenant lease that will be amortized over the first 8 months of 2018. The amortized payments are \$8,826.

8. Current Liabilities - Custodial Accounts

The Port currently has two custodial accounts:

- 1. The first account reflects the liability for net monetary assets held by the Port in its capacity as a custodian per the Participation Agreement for the Western Port Angeles Harbor ("Group") signed April 14, 2013. The agreement designates the Port of Port Angeles as the Group's "Cashier". The agreement terminates upon receipt of a certification by Department of Ecology that the work under the Agreed Order for the Remedial Investigation and Feasibility Study has been satisfactorily completed (See Note 15. Pollution Remediation Obligations for more information.) The Port does not have the authority to make independent decisions with the money for the benefit of the Group. Per the agreement, the Cashier's actions are directed by the voting results of the Group, such as to collect partner contributions and to pay consultant invoices.
- 2. The second account reflects the liability for net monetary assets held by the Port subject to a court order regarding disbursements of settlement funds related to the K-Ply site. Funds were set aside by the court for the Port to pay ongoing costs related to monitoring the clean-up site. Any funds remaining after the Washington State Department of Ecology determination of no further action required must be returned to K-Ply Insurers.

	Dec	31, 2019	Dec	31, 2018
Western PA Harbor Group Account	\$	206,195	\$	209,085
K-Ply Account	\$	297,973	\$	440,109

For the Western Port Angeles Harbor Group, the Custodial Account balance reflects the total of both the external Group participants as well as the Port portion. Group activity (agreed upon contributions & vendor work paid) is tracked for each Participant. The Port's contributed share (net Group activity) as well as the other Group participants, is reflected in restricted cash. (See note 15. Pollution Remediation Obligations for more information).

9. Accrued Liabilities

These accounts consist primarily of payroll related liabilities (accrued wages, payroll taxes, employee benefits), estimate of current portion of employee leave benefits (vacation, sick), excise taxes (leasehold and business and occupation), bond interest, and other accrued expenses (audit fees, boatyard agency bonus).

	De	c. 31, 2019	De	ec. 31, 2018
Payroll, Taxes & Benefits	\$	154,291	\$	167,790
Employee Leave Benefits (current)		50,300		48,900
Excise Taxes (Leasehold, B & O)		138,980		141,477
Bond Interest		24,717		24,717
Other Accrued Expenses		44,000		62,457
Other Accrued Liabilities	\$	412,288	\$	445,341

10. Long-Term Liabilities

Long-term liabilities activity for the year ended December 31, 2019 was as follows:

	Interest	Series	January			December	One
	Rate	Matures	2019	Additions	Reductions	2019	Year
General Obligation (G0	O) Bonds:						
December 2010 - A	7.50	2030	\$ 760,000	\$ -	\$ -	\$ 760,000	\$ -
December 2010 - B	4.00 - 5.00	2029	3,220,000	-	110,000	3,110,000	120,000
October 26, 2015	2.29	2025	2,352,707		316,808	2,035,899	321,099
GO Bonds			6,332,707	-	426,808	5,905,899	441,099
(Discount)/Premium			(33,123)		(2,760)	(30,363)	(2,760)
Net GO Bonds			6,299,584	0	424,048	5,875,536	438,339
Long Term Loans:							
WA State Dept of Con	nmerce,						
CERB Loans	2.00	2040		794,931		794,931	
Long-Term Debt			\$ 6,299,584	\$ 794,931	\$ 424,048	\$ 6,670,467	\$ 438,339

In addition to the above liabilities that are known and measurable, the following estimated liabilities are included in long term liabilities on the Statement of Net Position.

	January 2019		Net Changes Additions (Reductions)		December 2019		Due With One Yea	
Estimated Long-Term Liabilities:								
Environmental Remediation	\$	278,375	\$	7,000	\$	285,375	\$	74,375
Unearned Revenue - Environmental		455,317		929,271		1,384,588		-
Other Post Employment Benefits		2,795,133		(385,488)		2,409,645		66,468
Pension Liability		1,302,974		(289,655)		1,013,319		-
Employee Leave Benefits		576,056		(14,059)		561,997		50,300
Total Estimated Long-Term	\$	5,407,855	\$	247,069	\$	5,654,924	\$	191,143

For more information see Note 1 on Employee Leave Benefits, see Note 13 on Other Post Employment Benefit Plans (OPEB), and see Note 15 on Pollution Remediation Obligations.

Long-term liabilities activity for the year ended December 31, 2018 was as follows:

	Interest Rate	Year Last Series Matures	January 2018	Additions	Reductions	December 2018	Due Within One Year
General Obligation (GC) Bonds:						
December 2010 - A	7.50	2030	760,000	0	0	760,000	0
December 2010 - B	4.00 - 5.00	2029	3,330,000	0	110,000	3,220,000	110,000
October 26, 2015	2.29	2025	<u>2,659,806</u>	<u>0</u>	<u>307,099</u>	2,352,707	<u>316,807</u>
GO Bonds			\$6,749,806	<u>0</u>	417,099	6,332,707	426,807
(Discount)/Premium			<u>-35,884</u>	<u>0</u>	<u>-2,760</u>	<u>-33,123</u>	<u>-2,760</u>
Long-Term Debt			\$6,713,922	\$0	\$414,339	\$6,299,584	\$424,047

In addition to the above liabilities that are known and measurable, the following estimated liabilities are included in long term liabilities on the Statement of Net Position.

	January 2018		Net Changes Additions (Reductions)		December 2018		Due Withi	
Estimated Long-Term Liabilities:								
Environmental Remediation	\$	441,563	\$	(163, 188)	\$	278,375	\$	-
Unearned Revenue - Environmental		502,493	\$	(47, 176)		455,317		-
Other Post Employment Benefits		905,357	\$	1,889,776		2,795,133		-
Pension Liability		1,829,294	\$	(526, 320)		1,302,974		-
Employee Leave Benefits		513,369	\$	62,687		576,056		48,900
Total Estimated Long-Term	\$	4,192,076	\$	1,215,779	\$	5,407,855	\$	48,900

For more information see Note 1 on Employee Leave Benefits, see Note 13 on Other Post Employment Benefit Plans (OPEB), and see Note 15 on Pollution Remediation Obligations.

^{***}Continue on to next page for General Obligation Debt***

General Obligation Debt

The aggregate debt service on general obligation debt as of December 31, 2019 was as follows:

Year	Principal	Interest	Total
2020	\$ 472,584	\$ 269,847	\$ 742,431
2021	482,495	257,064	739,559
2022	497,008	243,456	740,464
2023	510,867	229,297	740,164
2024	524,290	214,712	739,001
2025-2029	3,088,407	759,210	3,847,617
2030-2034	874,731	84,819	959,550
2035-2039	220,518	13,404	233,922
Total	\$ 6,670,900	\$ 2,071,809	\$ 8,742,708

The aggregate debt service on general obligation debt as of December 31, 2018 was as follows:

Year	Principal	Interest	Total
2019	\$ 426,807	\$ 266,202	\$ 693,009
2020	472,584	269,847	742,431
2021	482,495	257,064	739,559
2022	497,008	243,456	740,464
2023	510,867	229,297	740,164
2024-2028	2,930,069	879,764	3,809,833
2029-2033	1,515,814	173,736	1,689,550
2034-2038	216,195	17,730	233,925
2034-2038	45,867	916	46,783
Total	\$ 7,097,706	\$ 2,338,012	\$ 9,435,718

On April 1, 2006, the Port issued \$4,995,000 of Limited Tax General Obligation bonds with coupon rates between 4.00% and 4.75%. Proceeds from these bonds partially funded a major renovation of the Port Angeles Boat Haven. This renovation was completed in 2008. Proceeds were also used to refund bonds that were used for approximately 25 projects in the 1993-1998 Capital Improvement Plan. These bonds were refinanced on October 26, 2015 with the 2015 Refunding LTGO bonds (see below).

On December 22, 2010, the Port issued \$4,195,000 of Limited Tax General Obligation bonds. Proceeds from these bonds were used to expand facilities at the Port's Composite Manufacturing Campus. Bond series A is eligible for a Federal rate subsidy thereby reducing the stated 7.50% interest rates to approximately 3.375%.

On June 1, 2012, the Port issued \$1,830,000 of Limited Tax General Obligation bonds with a coupon rate of 2.00%. Proceeds were used to refund (refinance) series 2002B LTGO bonds (the 2002B bonds were used to refund the callable portion of 1992 LTGO bonds; the 1992 bonds were used for improvements at airports, marinas and waterfront areas as part of the Ports 1993-1995 capital projects). The 2012 refunding resulted in present value savings of approximately \$170,000. The 2012 LTGO matured December 2016.

On October 26, 2015, the Port issued \$3,251,350 of Limited Tax General Obligation bonds with a coupon rate of 2.29%. Proceeds were used to refund (refinance) 2006 LTGO bonds (the 2006 bonds were used to fund a major renovation of the Port Angeles Boat Haven and to refund bonds that were used for approximately 25 projects in the 1993-1998 Capital Improvement Plan). The 2015 refunding resulted in present value savings of approximately \$300,000.

On July 26, 2018 the Port was awarded a 20 year \$765,000 Loan @ 2.00% fixed interest rate, from the Washington State Community Economic Revitalization Board (CERB – pronounced 'curb'). The loan is to aid the Port in financing the cost of the Marine Trades Industrial Park (MTIP) Washdown Facility. Loan proceeds are disbursed on a cost reimbursement basis and are contingent on continued adherence to loan award requirements. Loan repayment will begin in January 2021 and will continue annually thereafter.

The bonds referenced above are subject to federal tax arbitrage regulations. The Port is required to comply with certain requirements of the Internal Revenue Code of 1986, after the date of issuance of the Bonds in order to maintain the exclusion of the interest on the Bonds from gross income for federal income tax purposes, including, without limitation, requirements concerning the qualified use of Bond proceeds and the facilities financed or refinanced with Bond proceeds, limitations on investing gross proceeds of the Bonds in higher yielding investments in certain circumstances, and the requirement to comply with arbitrage rebate requirements to the extent applicable to the Bonds. The Port's outstanding bond issues qualified for the small issuer exemption with respect to arbitrage rebate. The Port has covenanted in the Bond Resolution to comply with those applicable requirements.

Limitation of Indebtedness

Revised Code of Washington (RCW) 39.36 and 53.36 provide that non-voted general obligation debt cannot be incurred in excess of 0.25 percent assessed value of the taxable property in the port district.

	Dec 31, 2019	Dec 31, 2018
Assessed Valuation (AV) for prior year	\$ 9,041,260,634	\$ 8,321,650,465
.75% General Purpose Limit	67,809,455	62,412,378
.25% Non-Voted Limit	22,603,152	20,804,126
Outstanding Non-Voted Debt	6,670,899	7,097,706
Non-Voted Debt Capacity	\$ 15,932,253	\$ 13,706,420

11. Passenger facility charges

In 1993, the Commission of the Port of Port Angeles authorized Port management to proceed with application to the Federal Aviation Administration (FAA) for the right to impose passenger facility charges (PFCs) on enplaned passengers at the Port's airport facility. The PFCs generate revenue to be used by the Port for projects eligible under the federal legislation permitting the imposition of PFCs. PFCs collected by the Port are recognized as revenue in the period which they are collected. The Port reinstituted PFCs of \$3.00 per passenger, effective September 1, 1996; extension of PFC #3 collections was approved in 1997 for \$105,000; PFC #4 collections was approved in 1998 for \$122,650; PFC #5 collections was approved in 2000 for \$211,683; PFC #6 collections was approved in 2003 for \$313,484; and PFC #7 collections was approved in 2008 for \$191,838; PFC #8 collections was approved in 2012 for \$161,209.

12. Pension Plans

Year Ended December 31, 2019

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* for the year 2019:

Aggregate Pension Amounts – All Plans					
Pension liabilities	\$1,013,319				
Pension assets	\$ -				
Deferred outflows of resources	\$ 273,688				
Deferred inflows of resources	\$ (616,182)				
Pension expense/expenditures	\$ 96,552				

State Sponsored Pension Plans

Substantially all Port of Port Angeles full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial and required supplementary information for each plan. The DRS CAFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at www.drs.wa.gov.

Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service or at age 60 with at least five years of services. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Fund Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2019 were as follows

PERS Plan 1		
Actual Contribution Rates:	Employer	Employee*
January – August 2019		
PERS Plan 1	7.52%	6.00%
PERS Plan 1 UAAL	5.13%	0.00%
Administrative Fee	0.18%	0.00%
Total	12.83%	6.00%
PERS Plan 1		
Actual Contribution Rates:	Employer	Employee*
September – December 2019		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.76%	0.00%
Administrative Fee	0.18%	0.00%
Total	12.86%	6.00%

^{*} Employees participating in the Judicial Benefit Multiplier program had a contribution rate of 12.26%.

PERS Plan 2/3 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) time the member's years of service for plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has smaller (or no) reduction (depending on age) that imposes stricter returnto-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on CPI), capped at three percent annually and one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earning on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rate are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions:

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, that state Pension Funding Council adopts PLAN 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2019 were as follows:

PERS Plan 2/3		
Actual Contribution Rates:	Employer 2/3	Employee 2*
January – August 2019		
PERS Plan 2/3	7.52%	7.41%
PERS Plan 1 UAAL	5.13%	-
Administrative Fee	0.18%	-
Employee PERS Plan 3	-	Varies
Total	12.83%	7.41%
September – December 2019		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.76%	-
Administrative Fee	0.18%	-
Employee PERS Plan 3	-	Varies
Total	12.86%	7.90%

^{*} Employees participating in the Judicial Benefit Multiplier, the contribution rate was 18.53% to 19.75%.

The Port's actual PERS plan contributions were \$138,742 to PERS Plan 1 and \$216,615 to PERS Plan 2/3 for the year ended December 31, 2019.

Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2019 with a valuation date of June 30, 2018. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2007-2012 Experience Study and the 2015 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2018 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2019. Plan liabilities were rolled forward from June 30, 2018 to June 30, 2019, reflecting each plan's normal cost (using entry-age cost method), assumed interest and actual benefit payments.

Inflation: 2.75% total economic inflation; 3.50% salary inflation

Salary increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.

investment rate of return: 7.4%

Mortality rates were based on the RP-2000 report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were changes in methods and assumptions since the last valuation.

- OSA updated modeling to reflect providing benefit payments to the date of the initial retirement eligibility for terminated vested members who delay application for retirement benefits.
- OSA updated COLA programming to reflect legislation signed during the 2018 legislative session that provided PERS and TRS Plan 1 annuitants who are not receiving basic minimum, alternate minimum, or temporary disability benefit with a one-time permanent 1.5% increase to their monthly retirement benefit, not to exceed a maximum of \$62.50 per month.

Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.4 percent.

To determine that rate, as asset sufficiency test included and assumed 7.5 percent long–term discount rate to determine funding liabilities for calculating future contribution rate requirements. (All plans use 7.5 percent except LEOFF 2, which has assumed 7.4 percent). Consistent with the long-term expected rate of return, a 7.4 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates (including PERS 2/3, PSERS2, SERS2/3, and TRS 2/3 employers, whose rates include a component for the PERS 1, and TRS1 plan liabilities). Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4 percent was used to determine the total liability.

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.4 percent was determined using a building-block-method. In selecting this assumption, the Office of State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered capital market assumptions and simulated expected investment returns provided by Washington State Investment Board (WSIB). The WSIB uses capital market assumptions and their target asset allocation to simulate future investment returns over various time horizons.

Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2019, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20.0%	2.20%
Tangible Assets	7.0%	5.10%
Real Estate	18.0%	5.80%
Global Equity	32.0%	6.30%
Private Equity	23.0%	9.30%
Total	100.0%	

Sensitivity of Net Pension Liability

The table below presents the Port's proportionate share* of the net pension liability calculated using the discount rate of 7.4 percent, as well as what the Port's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.4 percent) or 1- percentage point higher (8.4 percent) than the current rate.

Port Proportionate Share	1% Decrease	Current Rate	1% Increase
	6.40%	7.40%	8.40%
PERS 1	\$ 956,765	\$ 763,995	\$ 596,742
PERS 2/3	\$ 1,912,213	\$ 249,324	\$ (1,115,187)

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

<u>Pension Liabilities (Assets). Pension Expense. and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2019 the Port reported a total pension liability of \$1,013,319 for its proportionate share of the net pension liabilities as follows:

	Liability (or Asset)	
PERS 1	\$ 763,995	
PERS 2/3	\$ 249,324	

At June 30, 2019 the Port's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/18	Proportionate Share 6/30/19	Change in Proportion
PERS 1	.019601%	.019868%	.000267%
PERS2/3	.025043%	.025668%	.000625%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in *the Schedules of Employer and Nonemployer Allocations* for all plans except LEOFF 1.

The collective net pension liability (asset) was measured as of June 30, 2019, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2018, with update procedures used to roll forward the total pension liability to the measurement date.

Pension Expense

For the year ended December 31, 2019 the Port recognized pension expense as follows:

	Pension Expense
PERS 1	\$ (47,821)
PERS 2/3	\$ (48,631)

Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2019, the Port reported deferred outflows of resources and deferred inflows of resources related to pensions for the following sources:

PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$0	\$0
Net difference between projected and actual investment earnings on pension plan investments	\$ 0	\$(51,041)
Changes of assumptions	\$0	\$0
Changes in proportion and differences between contributions and proportionate share of contributions	\$0	\$0
Contributions subsequent to the measurement date	\$66,855	\$0
TOTAL	\$66,855	\$(51,041)
PERS 2 & 3	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$71,432	(\$53,603)
		(+==,===)
Net difference between projected and actual investment earnings on pension plan investments	\$0	\$(362,914)
actual investment earnings on pension	\$0 \$6,384	
actual investment earnings on pension plan investments	, ,	\$(362,914)
actual investment earnings on pension plan investments Changes of assumptions Changes in proportion and differences between contributions and proportionate	\$6,384	\$(362,914) \$(104,608)

Deferred outflows of resources related to pensions resulting from the Port's contributions after the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2019. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

PERS 1
Combined amortization table (Final)

<u>Year</u>	<u>Amount</u>
2020	\$ (11,268)
2021	\$ (26,690)
2022	\$ (9,524)
2023	\$ (3,559)
Total	\$ (51,041)

PERS 2/3
Combined amortization table (Final)

Year	Amount
i cai	Amount
2020	\$ (118,198)
2021	\$ (192,966)
2022	\$ (89,310)
2023	\$ (50,915)
2024	\$ (22,479)
Thereafter	\$ 4,322
Total	\$ (469,546)

Year Ended December 31, 2018

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* for the year 2018:

Aggregate Pension Amounts – All Plans				
Pension liabilities \$1,302,97				
Pension assets	\$ -			
Deferred outflows of resources	\$ 236,624			
Deferred inflows of resources	\$ (548,272)			
Pension expense/expenditures	\$ (54,701)			

Substantially all Port of Port Angeles full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial and required supplementary information for each plan. The DRS CAFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at www.drs.wa.gov.

Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service or at age 60 with at least five years of services. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a onetime duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Fund Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2018 were as follows

PERS Plan 1		
Actual Contribution Rates:	Employer	Employee*
January – August 2018		
PERS Plan 1	7.49%	6.00%
PERS Plan 1 UAAL	5.03%	0%
Administrative Fee	0.18%	0%
Total	12.70%	6.00%
PERS Plan 1		
Actual Contribution Rates:	Employer	Employee*
September – December 2018		
PERS Plan 1	7.52%	6.00%
PERS Plan 1 UAAL	5.13%	0%
Administrative Fee	0.18%	0%
Total	12.70%	6.00%

^{*} Employees participating in the Judicial Benefit Multiplier program had a contribution rate of 12.26%.

PERS Plan 2/3 provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) time the member's years of service for plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has smaller (or no) reduction (depending on age) that imposes stricter returnto-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on CPI), capped at three percent annually and one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service, or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earning on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rate are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, that state Pension Funding Council adopts PLAN 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2018 were as follows:

PERS Plan 2/3			
Actual Contribution Rates:		Employer 2/3	Employee 2*
January – August 2018			
PERS Plan 2/3		7.49%	7.38%
PERS Plan 1 UAAL		5.03%	-
Administrative Fee		0.18%	-
Employee PERS Plan 3		•	Varies
To	tal	12.70%	7.38%
July – December 2017			
PERS Plan 2/3		7.52%	7.41%
PERS Plan 1 UAAL		5.13%	-
Administrative Fee		0.18%	-
Employee PERS Plan 3		-	Varies
To	tal	12.83%	7.41%

^{*} Employees participating in the Judicial Benefit Multiplier program had a contribution rate of 18.45% to 18.53%.

The Port's actual contributions to the plan were \$138,116 to PERS Plan 1 and \$204,567 to PERS Plan 2/3 for the year ended December 31, 2018.

Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2018 with a valuation date of June 30, 2016. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2007-2012 Experience Study and the 2015 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2017 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2018. Plan liabilities were rolled forward from June 30, 2017 to June 30, 2018, reflecting each plan's normal cost (using entry-age cost method), assumed interest and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.50% salary inflation
- **Salary increases:** In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%

Mortality rates were based on the RP-2000 report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were changes in methods and assumptions since the last valuation.

- Lowered the valuation interest rate from 7.70% to 7.50% for all systems except LEOFF 2.
- For LEOFF 2 the valuation interest rate was lowered from 7.50% to 7.40%.
- Lowered the assumed general salary growth from 3.75% to 3.50% for all systems.
- Lowered assumed inflation from 3.00% to 2.75% for all systems
- Modified how the valuation software calculated benefits paid to remarried duty-related death survivors of LEOFF 2 members.
- Updated the trend that the valuation software uses to project medical inflation for LEOFF 2 survivors of duty-related death, and for certain LEOFF 2 medical-related duty disability benefits.

Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.4 percent.

To determine that rate, as asset sufficiency test included and assumed 7.5 percent long–term discount rate to determine funding liabilities for calculating future contribution rate requirements. (All plans use 7.7 percent except LEOFF 2, which has assumed 7.4 percent). Consistent with the long-term expected rate of return, a 7.4 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates (including PERS 2/3, PSERS2, SERS2/3, and TRS 2/3 employers, whose rates include a component for the PERS 1, and TRS1 plan liabilities). Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4 percent was used to determine the total liability.

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.4 percent was determined using a building-block-method. In selecting this assumption, the Office of State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual invent returns, and considered capital market assumptions and simulated expected investment returns provided by Washington State Investment Board (WSIB). The WSIB uses capital market assumption and their target asset allocation to simulate future investment returns over various time horizons.

Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2018, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	1.70%
Tangible Assets	7%	4.90%
Real Estate	18%	5.80%
Global Equity	32%	6.30%
Private Equity	23%	9.30%
Total	100%	

Sensitivity of Net Pension Liability

The table below presents the Port's proportionate share* of the net pension liability calculated using the discount rate of 7.4 percent, as well as what the Port's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.4 percent) or 1- percentage point higher (8.4 percent) than the current rate.

Port Proportionate Share	1% Decrease	Current Rate	1% Increase
	6.40%	7.40%	8.40%
PERS 1	1,075,796	875,387	701,793
PERS 2/3	1,955,793	427,587	(825,371)

^{*}See Note 4.C of the DRS Participating Employer Financial Information report for the year ended June 30. Multiply the total net pension liability amounts for each applicable plan by your proportionate share for that plan.

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

<u>Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At June 30, 2018 the Port reported a total pension liability of \$1,302,974 for its proportionate share of the net pension liabilities as follows:

	Liability (or Asset)	
PERS 1	\$ 875,387	
PERS 2/3	\$ 427,587	

At June 30, 2018 the Port's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/17	Proportionate Share 6/30/18	Change in Proportion
PERS 1	.019853%	.019601%	(.000252%)
PERS 2/3	.025536%	.025043%	(.000493%)

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in *the Schedules of Employer and Nonemployer Allocations* for all plans except LEOFF 1.

The collective net pension liability (asset) was measured as of June 30, 2019, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2018, with update procedures used to roll forward the total pension liability to the measurement date.

Pension Expense

For the year ended December 31, 2018 the Port recognized pension expense as follows:

	Pension Expense
PERS 1	\$ 64,971
PERS 2/3	\$ (10,081)

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u>

At December 31, 2018, the Port reported deferred outflows of resource and deferred inflows of resources related to pensions for the following sources

PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$0	\$0
Net difference between projected and actual investment earnings on pension plan investments	\$ 0	\$(35,154)
Changes of assumptions	\$0	\$0
Changes in proportion and differences between contributions and proportionate share of contributions	\$0	\$0
Contributions subsequent to the measurement date	\$65,048	\$0
TOTAL	\$65,048	\$(35,154)
PERS 2 & 3	Deferred Outflows of Resources	Deferred Inflows of Resources
PERS 2 & 3 Difference between expected and actual experience		_
Difference between expected and actual	Resources	Resources
Difference between expected and actual experience Net difference between projected and actual investment earnings on pension plan	Resources \$89,900	Resources \$(29,180)
Difference between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments	Resources \$89,900 \$0	\$(29,180) \$(236,521)
Difference between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments Changes of assumptions Changes in proportion and differences between contributions and proportionate share of	\$89,900 \$0 \$9,424	\$(29,180) \$(236,521) \$0

Nongovernmental Plans (Pension Provided through certain Multiple-Employer Defined Benefit Pension Plans

Some port employees may be provided with pensions through a cost-sharing, multiple-employer defined benefit pension plan that, (1) is not a state or local governmental pension plan, (2) is used to provide defined benefit pensions to both employees of state or local governmental employers, and (3) has no predominant state or local governmental employer (either individually or collectively with other state or local governmental employers that provide pensions through the pension plan). The port has one union sponsored pension plan meeting these criteria. As of December 31, 2019, the nongovernmental plan is composed of the following:

Western Conference of Teamsters Pension Plan

Port of Port Angeles' three accounting clerks participate in Western Conference of Teamsters Pension Plan administered by Western Conference of Teamsters Pension Trust, under a cost-sharing multiple-employer pension plan pursuant to a collective-bargaining agreement between Port of Port Angeles and Teamsters Local 589. The current agreement expires May 31, 2021.

Western Conference of Teamsters Pension Plan (WCT) issues Audited Financial Statements that include financial and required supplementary information annually. The Audited Financial Statements may be downloaded from the WCT website at www.wctpensions.org.

Western Conference of Teamster Pension Plan provides retirement, disability, death and survivor benefits. There are three options for retirement benefit payments.

Regular Employee & Spouse Pension

Monthly benefit for participant's lifetime reduced to provide benefit to participants spouse after participant dies. Spouse receives lifetime benefit thereafter of 66 2/3% of participants benefit if participant has recent coverage, otherwise 50%.

Optional Employee and Spouse Pension

Monthly benefit for participant's lifetime reduced to provide benefit to participants spouse after participant dies. Spouse receives lifetime benefit thereafter of 75% of participants benefit.

Life Only Pension

Monthly benefit for participant's lifetime only.

Contributions

Pension contribution rates are determined by participants in the plan. Currently plan participants contribute \$1.75 per hour worked up to a maximum of 2080 hours per year. Rates can be increased by majority vote of the participants.

For the year ended December 31, 2019 Participants contributed \$10,431 to the plan.

Withdrawal from the WCT Pension plan requires submitting a Request for Estimate of Potential Withdrawal Liability Form to the Pension Administrative Office.

13. Other Post-Employment Benefit (OPEB) Plans

In June 2015, the Governmental Accounting Standards Board issued GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The Port adopted this standard in 2018.

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of GASB Statement 75 for the year ending December 31, 2019:

Aggregate OPEB Amounts - All Plans				
OPEB Liabilities	\$ 2,409,645			
OPEB Assets	\$	-		
Deferred Outflow of Resources	\$	33,233		
Deferred Inflow of Resources	\$	-		
OPEB Expenses/Expenditures	\$	(384,958)		

At December 31, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	20
Inactive employees entitled to but not yet receiving benefits	N/A
Active employees	37
Total	57

The Port is not able to determine the number of inactive employees entitled to but not yet receiving benefits as eligibility is determine by the Washington State Office of Retirement Services and the Washington State Public Employees Benefit Board. Inactive employees entitled to but not yet receiving benefits would include any former Port employee who retires under the public employees' retirement system and who is vested in that system. Retirees may also elect alternate coverage through Medicare and a Medicare supplemental plan.

Plan Description

The Port provides medical, dental, life, and long-term disability insurance to its employees and Commissioners through the Washington State Public Employees Benefit Board (PEBB). Port employees who end public employment are eligible to continue PEBB insurance coverage as a retiree if they retire under the public employees' retirement system and are vested in that system.

Other post-employment benefits (OPEB) are benefits provided to retired employees beyond those provided by their pension plans. Such benefits include medical, prescription drug, life, dental, vision, disability, and long-term care insurance. PEBB offers retirees access to all of these benefits. However, PEBB employers provide monetary assistance, or subsidies, only for medical, prescription drug, life, and vision insurance.

The OPEB relationship between PEBB employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the employers and plan members and the historical pattern of practice with regard to the sharing of benefit costs.

The Office of the State Actuary, a department within the primary government of the State of Washington, issues a publicly available Other Post-Employment Benefits Actuarial Valuation Report. The Other Post-Employment Benefits Actuarial Valuation Report may be obtained by writing to: Office of the State Actuary, PO Box 40914, Olympia, Washington 98504-0914 or it may be downloaded from the Office of the State Actuary website at http://osa.leg.wa.gov.

Subsidies

The Washington State Health Care Authority (HCA) administers PEBB plan benefits. For medical insurance coverage, the HCA has two claims pools: one covering employees and non-Medicare eligible retirees, and the other covering retirees enrolled in Medicare Parts A and B. Each participating employer pays a portion of the premiums for active employees. For retirees, participating employers provide two different subsidies: an explicit subsidy and an implicit subsidy.

The explicit subsidy, permitted under RCW 41.05.085, is a straightforward, set dollar amount for a specific group of people. The explicit subsidy lowers the monthly premium paid by retired members enrolled in Medicare Parts A and B. PEBB determines the amount of the explicit subsidy annually.

The implicit subsidy, set up under RCW 41.05.022, is more complex because it is not a direct payment from the employer on behalf of the member. Since claims experience for employees and non-Medicare eligible retirees are pooled when determining premiums, these retired members pay a premium based on a pool of members that, on average, are younger and healthier. There is an implicit subsidy from the employee group since the premiums paid by the retirees are lower than they would have been if the retirees were insured separately. The subsidies are valued using the difference between the age-based claims costs and the premium paid by the retirees.

PEBB has also historically provided subsidized basic life insurance (Plan A) coverage to retirees. This was an explicit life insurance subsidy set up by the PEBB Board and approved as part of the budget process. However, beginning January 1, 2012, the PEBB Board eliminated the explicit life insurance subsidy on a permanent basis.

Funding Policy

The Port funds the implicit and explicit subsidies on a pay-as-you-go basis, meaning that Port pays these costs as they occur or become due. Therefore, there are no assets accumulating in a qualifying trust.

Annual OPEB Cost and Net OPEB Obligation

The Port used the alternative measurement method permitted under GASB Statement No. 75 and provided by the Office of the State Actuary. The Office of the State Actuary made the following assumptions:

Health Plan Assumptions:

- 2/3 of members select a Uniform Medical Plan (UMP plan) and 1/3 select a Group Health plan.
- UMP pre- and post-Medicare costs and premiums are equal to the Uniform Medical Plan.
- Group Health pre-Medicare costs and premiums are a 50/50 blend of GH classic and GH Value.
- The Group Health post-Medicare costs and premiums are equal to GH Medicare.

The actuary estimated retirement service for each active employee based on the average entry age of 35. For example, an age 47 member is assumed to have 12 years of service. Service is a component of benefit eligibility.

Retirement, disablement, termination, and mortality rates were based on the 2017 AVR. For simplicity, the Office of the State Actuary assumed that all employees are retirement eligible at age 55, relied on the retirement rates for members with less than 30 years of service, and assumed a 100% retirement rate at the age of 70.

Each primary member was assumed to be a 50/50 male/female split, and that eligible spouses are the same age as the primary member. Age-based primary members were selected for the tool based on the overall distribution of State employees and retirees that participate in PEBB.

Other assumptions include:

Discount Rate*	
Beginning of Measurement Year	3.87%
End of Measurement Year	3.50%
Projected Salary Changes	3.5% + Service-Based Increases
Healthcare Trend Rates**	Initial rate is approximately 7%, trends down to about 5% in 2020.
Mortality Rates	
Base Mortality Table	Healthy RP-2000
Age Setback	1 Year
Mortality Improvements	100% Scale BB
Projection Period	Generational
Inflation Rate	2.75%
Post-Retirement Participation Percentage	65%
Percentage with Spouse Coverage	45%

The following presents the total OPEB liability of the Port calculated using a discount rate of 3.50%, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1% point lower or 1% point higher than the current rate. It also shows the total OPEB liability based on a healthcare trend rate of 7%, and 1% lower and higher than the current rate.

Total OPEB Liability	1% Decrease	Current	1% Increase
Discount Rate	\$ 2,820,187	\$ 2,409,645	\$ 2,079,618
Healthcare Trend	\$ 2,042,256	\$ 2,409,645	\$ 2,879,963

Changes in the Total OPEB Liability

The following table shows the components of the Port's annual OPEB expense for the year, the benefits payments made, and changes in the Port's total OPEB liability as of June 30, 2019. The net OPEB liability of \$2,409,645 is included as a noncurrent liability on the Statement of Net Position.

Total OPEB Liability at 7/1/2018	\$ 2,795,133
Service Cost	81,490
Interest	109,758
Changes in Experience Data and Assumptions	(494,977)
Changes in Benefit Terms	-
Benefit Payments	(81,759)
Other	-
Total OPEB Liability at 6/30/2019	\$ 2,409,645

The Port of Port Angeles used the alternative measurement method, which does not calculate deferred outflow and inflows for anything other than payments subsequent to the measurement date. Payments subsequent to the measurement date of 6/30/19 were \$33,233.

Funded Status and Funding Progress

In order to fund the OPEB plan, the Port would have to establish an irrevocable trust, which means that the Port would no longer have control of the money put into the trust. Even if the Port left the PEBB program, the Port would not be able to get the money out of the trust. As of December 31, 2019, the plan was 0% funded.

14. Risk Management

The Port maintains commercial insurance coverage against most normal hazards:

Type of Coverage	Limit	Aggregate Limit	Deductible	Comments
General Liability	\$1,000,000	\$3,000,000	\$5,000	
Commercial Auto Liability	\$1,000,000	N/A	None	
Excess Liability	\$49,000,000	N/A	None	Over 1 st \$1 million of Loss
Airport Liability	\$20,000,000	\$20,000,00 0	None	Aggregate applies to Products/Completed, Operations and Personal & Advertising Injury and the Extended Coverage Endorsement
Commercial Property – All Other Perils	\$1,000,000,000	N/A	\$25,000	
Commercial Property – Flood	\$50,000,000	\$50,000,00 0	\$100,000 or \$250,000	Deductible depends on Flood Zone
Commercial Property – Earthquake	\$50,000,000	\$50,000,00 0	5% with a minimum \$100,000	
Commercial Property – Boiler & Machinery - Equipment Breakdown	\$100,000,000	N/A	\$10,000 - \$350,000	Deductible amount based on size of equip, HP, KW/KVA/Amps, or square footage
Cyber – Info Security & Privacy Liability	3 rd party limit of \$2,000,000	\$2,000,000	\$50,000	Aggregate for all coverages combined but sub-limited to all Cyber classifications below:
Cyber – Privacy Notification	3 rd party limit of \$500,000	\$500,000	\$50,000	Limit is \$1,000,000 if use Beazley vendor services
Cyber – Website Media Content Liability	3 rd party limit of \$2,000,000	\$2,000,000	\$50,000	
Cyber – Penalties for Regulatory Defense and Penalties	3 rd Party Limit of \$2,000,000	\$2,000,000	\$50,000	
Cyber – Extortion	\$2,000,000	\$2,000,000	\$50,000	First Party Computer Security

Type of Coverage	Limit	Aggregate Limit	Deductible	Comments
Cyber – Data Protection	\$2,000,000	\$2,000,000	\$50,000	First Party Computer
Loss and Business				Security
Interruption Loss				
Public Officials' Liability	\$5,000,000	\$5,000,000	\$25,000	
Blanket Fidelity Bond –	\$2,000,000	N/A	\$2,500 per	Covers all employees,
Crime (Discovery Form)			claim	including commissioners,
				to include Faithful
				Performance of Duty
Hull & Machinery for owned	\$15,000 to	N/A	\$1,000 to	Per Schedule of owned
Watercraft	\$80,000		\$2,500	watercraft; varies based
				on value of boat
Protection & Indemnity for	\$1,000,000	N/A	\$5,000	For owned watercraft
owned Watercraft				
Storage Tank Pollution	\$1,000,000	\$1,000,000	\$10,000	
Liability				
Foreign Liability	\$1,000,000	\$2,000,000	\$500 to	Covers Foreign General,
			\$1,000	Auto and Employers
				Liability

The Port is self-insured for unemployment insurance coverage. The Port has reserved \$3,330 to cover the estimated average annual cost based on a review of claims over a 10 year period.

The Port provides medical, vision, dental, life, and long-term disability insurance coverage for ILWU Local 27 and non-represented employees through standard plans offered through the State of Washington and for Teamsters Local 589 employees through the Teamsters Welfare Trust. The Port does not administer any of these plans.

The Port has not entered into any insurance settlements in the last three years which exceeded insurance coverage.

15. Pollution Remediation Obligations

The Port of Port Angeles is subject to laws and regulations relating to the protection of the environment. The Port's policy is to accrue environmental and cleanup related costs when it is both probable that a liability has been incurred and when the amount can be reasonably estimated.

In November 2006, the Governmental Accounting Standards Board issued Statement No. 49 (GASB 49), "Accounting and Financial Reporting for Pollution Remediation Obligations." GASB 49 requires disclosure of "obligations to address current or potential detrimental effects of existing pollution by participating in pollution remediation activities." GASB 49 identifies five distinct "obligating events" that require the Port to disclose the potential future outlays associated with remediation of contaminated sites. Once any of the five obligating events occurs, the Port documents the components of expected pollution remediation outlays that are reasonably estimable. The Port then determines if some or all of the future outlays are subject to capitalization under GASB 49 and records those expenditures accordingly.

At this time, the Port has determined that future investigation and cleanup costs associated with the following five sites constitute the Port's pollution remediation obligations. The sites require investigation and potential remediation in order to comply with state environmental laws and regulations. Investigation

costs are currently reimbursed under older commercial general liability policies. Future cleanup costs are subject to negotiations and litigation.

Amount of Estimated Liability

Net of Related Insurance and Potentially Liable Person (PLP) Recoveries

	Basis of Obligation for 2018 and 2019	Dec 31, 2019	Dec 31, 2018
Marine Trades Area	2019: Engineering and consultant estimates for remediation and monitoring (2020-2024) of \$1,710,000, offset by anticipated recoveries of \$1,710,000. 2018: Engineering and consultant estimates for remediation and monitoring (2019-2023) of \$2,426,401, offset by anticipated recoveries of \$2,426,401.	\$ 0	\$ 0
K-Ply Site	 2019: Funding provided by insurance and PLPs for ongoing ground water monitoring program and periodic soil monitoring. 2018: Funding provided by insurance and PLPs for ongoing ground water monitoring program and periodic soil monitoring. 	\$ 0	\$ 0
Western Harbor Area	2019: Engineering and consultant cost estimates for investigation and development of a remediation plan (2020-2024) of \$3,935,043 of Port cost, offset by anticipated recoveries of \$3,885,043. 2018: Engineering and consultant cost estimates for investigation and development of a remediation plan (2019-2023) of \$3,780,000 of Port cost, offset by anticipated recoveries of \$3,730,000.	\$ 50,000	\$ 50,000
Former Shell Oil Bulk Plant (Kardlock)	2019: Consultant cost estimates for investigation, remediation and monitoring (2020-2024) of \$293,500, offset by anticipated recoveries of \$191,625. 2018: Consultant cost estimates for investigation, remediation and monitoring (2019-2023) of \$808,000, offset by anticipated recoveries of \$688,125.	\$ 101,875	\$ 119,875
Former Pettit Oil Site	2019: Consultant cost estimates for investigation, remediation and monitoring (2020-2024) of \$278,500, offset by anticipated recoveries of \$195,000. Formerly included in Former Kardlock facility. Separated out in 2018.	\$ 83,500	\$ 88,500
Total		\$ 285,375	\$ 278,375

Summary of Environmental Sites

Site	Ownership	PLPs per Ecology	Recoveries	Timing
Marine Trades Area (MTA)	Port of PA Westport (Port sold part of the property but retained liability) Pettit Oil (In 2014 Pettit Oil underwent bankruptcy. Chevron, as the former owner, will address the contamination for this part of the site.)	Port of PA ARCO Chevron	Insurance, named PLPs, potential of other unnamed PLPs	2013: Completed RI/FS and DCAP 2014-2017: Ecology reviewed DCAP 2017-2019: Approval and implementation of CAP 2019: Operating costs of CAP 2020: Finalize CAP and begin engineering design
K-Ply Site	Port of PA	Port of PA Rayonier (see DE 90-S255) ExxonMobil	Insurance Grant funds PLPs	2014: Draft RI/FS & DCAP 2015-2016: Approval and implementation of CAP 2017-2027: Monitoring costs of CAP
Western Harbor Area	State Dept of Natural Resources (DNR)	Port of PA City of PA Nippon Paper Merrill & Ring Georgia Pacific Owens Corning WA DNR	Insurance, named PLPs, potential of other unnamed PLPs	2018-2019: Draft RI/FS and approval 2018-2020: monitoring until CAP is defined
Former Shell Bulk Plant (Kardlock Facility)	Port of PA	Port of PA Shell	Shell and Port will work to determine other PLPs. Ecology grant funding may be used.	2016: Sampling 2017: List site with State and notify site PLPs 2018: Conducted additional sampling in partnership with Shell 2019: Entered into funding agreement with Shell 2020: Enter into AO with Department of Ecology

Site	Ownership	PLPs per Ecology	Recoveries	Timing
Former Pettit Oil Site (Kardlock Facility)	Port of PA	Port of PA – former tenant declared bankruptcy	Ecology grant funding may be used.	2016: Sampling 2017: List site with State and notify site PLPs 2020: Enter into AO with Department of Ecology

PLP is an abbreviation for Potentially Liable Person RI/FS is Remedial Investigation/Feasibility Study DCAP is Draft Cleanup Action Plan CAP is Cleanup Action Plan

In addition to insurance, the Port intends to aggressively pursue past site operators and former tenants regardless of their inclusion as a named. The Port also intends to apply for State Department of Ecology grant funds.

Methodology for Amount of Estimated Liability

The pollution remediation obligation is an estimate subject to changes resulting from price increases or reductions, technology, or changes in applicable laws and regulations. The Port calculates the amounts of expected recoveries on a site by site basis and reduces its gross liability by the expected value of realized and realizable recoveries. Recoveries through future grant funds that are on a cost- reimbursement basis are excluded from recovery calculations since the grant conditions cannot be met until the costs are incurred (per GASB 33).

The Port worked with financial and environmental consultants to identify and document the status of the current GASB 49 pollution remediation obligations. For each site, the following costs and recoveries were estimated:

- Costs by environmental consultants and attorneys for post cleanup monitoring at the K-Ply site.
- Costs by environmental consultants and attorneys for remedial investigation and feasibility study (Kardlock (Former Shell Site & Former Pettit Oil Site) and Western Harbor sites).
- Costs by environmental consultants and attorneys for draft cleanup plan (MTA, Western Harbor and Kardlock (Former Shell Site & Former Pettit Oil Site) sites).
- Costs by environmental consultants and attorneys for anticipated remedial actions (MTA and Kardlock (Former Shell Site & Former Pettit Oil Site) and Western Harbor sites).
- Recoveries by a consortium of Port general liability insurance carriers (MTA, K-Ply, and Western Harbor sites).
- Recoveries through cost allocation payments by other parties (PLPs) directly to consultants (Marine Trades Area, Western Harbor Area and Kardlock (Former Shell Site & Former Pettit Oil Site)).
- Grant reimbursements by Department of Ecology for costs incurred, but not future costs.

As per GASB 49, "Estimates of a pollution remediation liability should be adjusted when benchmarks are met or when new information indicates changes in estimated outlays due to, for example, changes in the remediation plan or operating conditions. These changes may include the type of equipment, facilities, and services that will be used, price increases or reductions for specific outlay elements such as ongoing monitoring requirements, changes in technology, and changes in legal or regulatory requirements."

The Port evaluates its pollution remediation obligations by updating both forecasts for future outlays as well as recoveries on at least an annual basis and when benchmark events occur.

Summary of Next Benchmark Events

Site	Anticipated Benchmark Event
Marine Trades Area	Acceptance by Ecology of draft cleanup plan (expected in 2020).
K-Ply Site	Five-year Ecology site review in 2021.
Western Harbor Area	Acceptance by Ecology of remedial investigation/feasibility study (expected in mid-2020).
Former Kardlock Facility (Former Shell Site & Former Pettit Oil Site)	Sign administrative orders with Ecology in 2020 for both sites.

Nature and Source of Pollution Remediation Obligations

Marine Trades Area

Before the 1920s, the site contained several small wood mills. From the 1920s to 1989, uses included bulk fuel plants, fuel pipelines, log storage, logging truck repair, retail grain supply store, undersea cable saline cure tanks, ship repair, and railroad lines. Chevron, ARCO (Atlantic Richfield Company), Shell and other companies operated or supplied bulk fuel plants. Over the years, fuel pipelines were built and abandoned or removed on parts of the site.

In 2005, the Port along with Chevron entered into an agreed order with the Department of Ecology (DE 5738) to conduct a site investigation to define the extent of contamination at the property. ARCO agreed to fund a share of the work under the agreed order. Based on what was known at the time, the site included the Marine Trades Area (MTA), former Pettit Oil site (Chevron as the liable party), and K-Ply properties. As a result of the site investigation, it was determined that two separate plumes of contamination with separate and distinct sources existed within the MTA. An amendment to the agreed order was issued on June 26, 2013 that separated the western area of contamination as the MTA site (including former Pettit Oil site). The contamination in the eastern area of the site, which was the K-Ply mill site, was addressed in a new, separate agreed order with Department of Ecology (DE 9546).

In August 2013, the Final Remedial Investigation/Feasibility Study was accepted by Ecology. Then in December 2013, a Draft Cleanup Action Plan (DCAP) was submitted to Ecology. Ecology provided their comments in the form of the Ecology Draft DCAP to the MTA Group in February 2018. The MTA Group and Ecology are currently working together to finalize the DCAP in mid-2020.

K-Ply Site

The Port submitted a Draft Public Review RI/FS and Draft CAP to Ecology in November 2014. On May 19, 2015, the Port entered into an agreement order with Ecology (No. DE 11302), that required the implementation of the CAP. The cleanup of the K Ply site began in August of 2015 but was halted in November 2015 due to heavy rain. The cleanup and back filling of the site was completed in May of 2016. In 2017, Ecology approved the Construction Completion Report and the Port recorded an environmental covenant at the site. Currently the Port is conducting semi-annual groundwater monitoring at the site with quarterly status reports to Ecology. The next milestone will be in the five-year Ecology site review in 2021.

Western Harbor Area Site

The Port owns or formerly owned properties where Fibreboard Corporation and Merrill & Ring operated facilities and released hazardous substances that have become sources of contamination. The Port owns and operates the Boat Haven marina where hazardous substances have been identified. Under a Port Management Agreement, the Port also leases and manages state-owned aquatic lands at the site to facilitate Port operations.

Historically, several mills and timber-related industries released wood debris (logs, large and small wood pieces, and pulp-like materials) in the harbor. Additionally, hazardous substances, including metals and dioxin, have resulted in areas of sediment contamination in the nearshore which create chemical plumes spreading throughout the western harbor. The sources of contamination occurred from multiple potentially liable parties (PLPs):

- Georgia Pacific, through a series of mergers and acquisitions is the successor of interest to the owner or operator of a paper mill that released or disposed of hazardous substances. They also leased aquatic lands to facilitate operations.
- Nippon Paper Industries USA is the former owner and operator of a paper mill and lagoon which is connected by a channel to the harbor. Nippon also leased aquatic lands for its operations. Nippon was sold to McKinley Paper in March 2017.
- Merrill & Ring was the owner and operator of a lumber mill facility and conducted operations on its property and on property leased from the Port. Merrill & Ring also leased aquatic lands for its operations.
- City of Port Angeles has operated eleven combined sewer overflow (CSO) discharge points that discharged untreated wastewater and stormwater directly into the harbor.
- Owens Corning, through a series of acquisition and restructurings, is the successor of interest to the Fibreboard Corporation which owned and operated a mill that released or disposed of hazardous substances. They also leased aquatic lands to facilitate operations.

On May 28, 2013, the Port, along with Georgia Pacific, Nippon Paper, Merrill & Ring and the City of Port Angeles entered into agreed order DE 9781 with the Washington State Department of Ecology (Ecology). The agreed order requires investigation of sediments and identification of ongoing upland sources of contamination that have the potential to result in sediment recontamination at levels greater than prospective sediment cleanup standards.

On April 14, 2013 the Port entered into an agreement with other potentially liable persons (PLPs) as identified by Washington Department of Ecology under the Washington Model Toxics Control Act (MTCA) to form the Western Port Angeles Harbor Group (the "Group"). This agreement created a process for funding the costs of work incurred after February 26, 2013 pursuant to an Agreed Order DE 9781 for a Remedial Investigation/Feasibility Study (RI/FS) in the Western Port Angeles Harbor site. The work includes an environmental assessment, testing, consulting and other professional services with respect to environmental evaluation, management and remedy selection (but not actual remediation). In the summer of 2013 the group began the Remedial Investigation of the Western Harbor.

Each participant is responsible for an equal 25% share of Group costs (Nippon and Merrill & Ring are considered as one participant for funding). All costs paid by the participants under the agreement are subject to reallocation in a subsequent proceeding. The Group account is administered by the Port of Port Angeles, which is acting as the Group cashier. All funds contributed to the Group account are classified as restricted funds. The Port holds the other participants funds in a custodial capacity. The Port records its share of the costs as a transfer to a restricted fund and recognizes an expense when the invoice is presented for payment.

The Port of Port Angeles, as Group Cashier, is responsible for (i) managing the Group Account; (ii) sending out assessments to each Participant for its share of Group Remedial Costs; (iii) sending out a current ledger of the Group Account to each Participant prior to each vote on further assessments of Group Remedial Costs; (iv) making deposits; (v) signing checks for the payment of Group Remedial Costs; (vi) sending default notices for non-payment; and (vii) such other duties as the Participants may delegate. The Group agreement does not create a partnership or joint venture and/or a principal and agent relationship between or among the Participants or their representatives, because the purposes and actions of the Group are specifically limited to payment of authorized costs pursuant to Agreed Order DE 9781. The Group Agreement will automatically terminate upon receipt of a certification by Ecology that the "work" under Agreed Order DE 9781 has been satisfactorily completed. The Agreed Order identifies a completion date of the work as December 2014. Ecology approved the extension based on a series of technical data submissions and review periods. These technical data submissions took the form of a "White Paper" submitted to the Ecology by the Group in May 2014. This White Paper provided an overview of the Groups understanding of cleanup levels, remediation levels and sediment management areas. Since 2014 Ecology has reviewed and provided comments on the White Paper that corresponds with the public release of the Ecology Final North Olympic Peninsula Regional Background Report in February 2016 and Sediment Cleanup User's Manual II in March 2016. Ecology provided final comments on the White Paper in August 2017 and the Group submitted the Draft RI/FS to Ecology in April 2018. It is anticipated that Ecology will approve the CAP in 2020.

The Group contributions and share of costs were as follows:

	Dec 31, 2019	Dec 31, 2018
Other PLP Beginning Balance	\$ 146,770	\$ 122,286
Other PLP Contributions	232,824	709,702
Other PLP Share of Group Costs	(229,994)	(685,218)
Ending Balance of Other PLP	149,600	146,770
Port Beginning Balance	62,315	30,572
Port Contribution	51,778	203,048
Port Share of Group Costs	(57,498)	(171,305)
Ending Balance of Port	56,595	62,315
Total Group Ending Balance	\$ 206,195	\$ 209,085

In August 2013, the Port received notification of Natural Resource Damages Claim being sought by Port Angeles Harbor Natural Resource Trustee Council (Trustees). The Trustees are the National Oceanic and Atmospheric Administration (NOAA) of the U.S. Department of Commerce, the United States Fish and Wildlife Service of the U.S. Department of Interior (USFWS), the Washington Department of Ecology (Ecology), the Lower Elwha Klallam Tribe, the Port Gamble S'Klallam Tribe, and the Jamestown S'Klallam Tribe. On May 1, 2014, the Port received a proposed natural resource damage assessment from the Trustees. Their assessment provided a range of damages for the entire harbor (approximately 2,100 acres) from 508 to 1,323 discounted service acre years (DSAYs). The Port as one member of the Western Port Angeles Harbor Group (Group) is evaluating the Trustees claim. The amount of liability, if any, and actual damages is undeterminable at this time. Effective February 15, 2016 the Group entered into a tolling agreement with the Trustees to facilitate possible future settlement negotiations. The tolling agreement does not constitute or imply any admission or acknowledgement of any fact, conclusion of law, or liability by any Party. As of 2019 the Group and the Trustees are working on a potential restoration options and a potential settlement process.

Former Kardlock Facility

The Port owns the property at 220 Marine Drive known at the Former Kardlock Facility. This site is located to the east of Tumwater Creek, and approximately 1,000 feet inland (south) of the Port Angeles Harbor. The adjacent property to the north is a Pettit Oil facility (a former Chevron bulk plant) that is part of the larger Marine Trades Area petroleum cleanup site. The property is currently utilized for parking, and was formerly occupied by a Shell Oil bulk plant on its central and western portions and a Pettit Oil Kardlock station on its eastern portion. Approximately six aboveground storage tanks (ASTs) and an associated refueling rack and pump house owned by Shell were removed from the center of the property in 1984. It is assumed that the bulk terminal handled gasoline, diesel fuel, and other common petroleum products. Five additional gasoline and diesel underground storage tanks (USTs) and related fueling equipment were removed from the east side of the property by Pettit Oil in 1999. Pettit Oil also removed approximately 2,400 tons of petroleum contaminated soil from the property as part of tank removal; however, some diesel range organics (DRO) contamination remained in soil to the north of the former USTs. A limited number of soil borings were also advanced in the alleyway between the Marine Trades Area Pettit Oil property and the Shell Oil bulk plant. As well as on the bulk plant property, by Shannon & Wilson as part of the Marine Trades Area investigation in 1995. One permanent monitoring well, MW 5, was also installed on the property. This investigation identified gasoline range organics (GRO) contamination in soil and groundwater at one monitoring well along the northern boundary of the Shell Oil bulk plant, in the presumed downgradient direction from the former ASTs. The contamination from the Shell Oil bulk plant was not considered to have comingled with downgradient contamination emanating from the other Marine Trades Area facilities, so was not included in the Marine Trades Area site.

Because of the past activities at the site the Port conducted soil and groundwater sampling at the property in March of 2016. The results of these sampling detailed separate areas of soil and groundwater petroleum contamination at the former Shell Oil bulk plant location and the former Pettit Oil Kardlock location.

Following final review of 2016 sampling data the Port notified Ecology and Ecology listed the property as two distinctive cleanup sites (Former Shell Oil Bulk Plant - 220 Tumwater Truck Route Site and the Former Pettit Oil - 220 Tumwater Truck Route Site. Ecology listed the initial PLP's as the Port and Shell. In May of 2018, the Port and Shell conducted additional site investigation sampling at the site to further delineate the extent and magnitude of contamination. The reporting detailing the findings of this investigation was completed in the fall of 2018 and the Port and Shell completed a funding agreement for the Former Shell Oil Bulk Plant site in 2019.

16. Contingencies

The Port is a defendant in various legal actions and claims, which arise during the normal course of business, some of which may be covered by insurance. Final disposition of these actions and claims are not determinable and, in the opinion of management, the outcome of any litigation of these matters, except as discussed under Note 15 Pollution Remediation Obligations, will not have a material effect on the financial position or results of operations of the Port.

As discussed in Note 15, the Port is liable for pollution remediation obligations.

The Port participates in several Federal and State assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursements to grantor agencies for expenses disallowed under the terms of the grants. Port management believes that such disallowances, if any, will be immaterial.

17. Other Disclosures

In 2019, there were no prior period adjustments.

	For Year Ended	For Year Ended
Prior Period Adjustments	Dec 31, 2019	Dec 31, 2018
Beginning Net Position	\$ 71,424,290	\$ 71,331,356
Restate Beginning Net Position		
for GASB75 Implementation	-	(1,863,933)
Total Impact of Adjustments	-	(1,863,933)
Adjusted Beginning Net Position	71,424,290	69,467,423
Increase (Decrease) in Net Position	2,731,283	1,956,867
Ending Net Position	\$ 74,155,573	\$ 71,424,290

In 2018, the Port implemented GASB Statement 75, Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions. Per the guidance of GASB 75, the Port recorded a decrease of \$1,863,933 in an adjustment to Beginning Net Position to accrue the Port's net pension liability prior to 2018.

Reclassifications

None in 2018 or 2019.

Subsequent Events

In February 2020, the Governor of the state of Washington declared a state of emergency in response to the spread of a deadly new virus. In the weeks following the declaration, precautionary measures to slow the spread of the virus have been ordered. These measures include closing schools, colleges and universities, cancelling public events, prohibiting public and private gatherings, and requiring people to stay home unless they are leaving for an essential function.

The length of time these measures will be in place, and the full extent of the financial impact is unknown at this time.

PORT OF PORT ANGELES

Required Supplementary Information December 31, 2019

The Port of Port Angeles is presenting Required Supplementary Information (RSI) to meet the minimum financial reporting requirements and is an integral part of the accompanying financial statements. RSI general includes schedules, statistical data, and other information.

Port of Port Angeles Schedule of Employer Contributions Department of Retirement Systems PERS 1 As of December 31, 2019 Last 10 Fiscal Years*									
2015 2016 2017 2018 2									
Statu torily or contractually required contributions	\$59,282	\$121,608	\$124,196	\$138,116	\$138,742				
Contributions in relation to the statutorily or contractually	-\$59,282	-\$121,608	-\$124,196	-\$138,116	-\$138,742				
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -				
Covered employer payroll	\$2,414,007	\$2,549,431	\$2,533,194	\$2,727,500	\$2,805,815				
Contributions as a percentage of covered employee payroll	2.46%	4.77%	4.90%	5.06%	4.94%				
Notes to Schedule: * Until a full 10-year trend is compiled, only inform ation for the	ose years ava	ilable is pres	ented						
Schedule of Empl Department of Retirer As of Decer		PERS 2 & 3							
	2015	2016	2017	2018	2019				
Statu torily or contractually required contributions	\$77,427	\$158,829	\$174,112	\$204,567	\$216,615				
Contributions in relation to the statutorily or contractually	-\$77,427	-\$158,829	-\$174,112	-\$204,567	-\$216,615				
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0				
Covered employer payroll	\$2,414,007	\$2,549,431	\$2,533,194	\$2,727,500	\$2,805,815				
Contributions as a percentage of covered employee payroll 3.21% 6.23% 6.87% 7.50%									
Notes to Schedule: * Until a full 10-year trend is compiled, only inform ation for those years available is presented									

Port of Port Angeles Schedule of Proportionate Share of the Net Pension Liability Department of Retirement Systems PERS 1 As of June 30, 2019 Last 10 Fiscal Years* 2015 2016 2017 2018 2019 Employer's proportion of the net pension liability (asset) 0.020741% 0.020859% 0.019853% 0.019601% 0.019868% Employer's proportionate share of the net pension 763,995 \$ 1,084,947 \$ 1,120,227 942,040 \$ 875,387 \$ TOTAL \$ 1,084,947 \$ 1,120,227 942,040 \$ 875,387 \$ 763,995 Employer's covered employee payroll \$ 2,414,007 \$ 2,549,431 \$ 2,533,194 \$ 2,727,500 \$ 2,805,815 Employer's proportionate share of the net pension 37.19% 32.09% 27.23% 44.94% 43.94% Plan fiduciary net position as a percentage of the total 59.10% 57.03% 61.24% 63.22% 67.12% See Note 2 of DRS Participating Employer Financial Notes to Schedule: *Until a full 10-year trend is compiled, only information for those years available is presented. Port of Port Angeles

Schedule of Proportionate Share of the Net Pension Liability Department of Retirement Systems PERS 2 & 3 As of June 30, 2019 Last 10 Fiscal Years*										
2015 2016 2017 2018 20 ⁻									2019	
Employer's proportion of the net pension liability (asset)		0.02074%	0.020859%	(0.025536%	(0.025043%	C	0.025668%	
Employer's proportionate share of the net pension	\$	957,222	\$ 1,344,123	\$	887,254	\$	427,587	\$	249,324	
TOTAL	\$	957,222	\$ 1,344,123	\$	887,254	\$	427,587	\$	249,324	
Employer's covered employee payroll	\$	2,414,007	\$ 2,549,431	\$	2,533,194	\$	2,727,500	\$:	2,805,815	
Employer's proportionate share of the net pension		39.65%	52.72%		35.03%		15.68%		8.89%	
Plan fiduciary net position as a percentage of the total See Note 2 of DRS Participating Employer Financial		89.20%	85.82%		90.97%		95.77%		97.77%	

Notes to Schedule:

*Until a full 10-year trend is compiled, only informaiton for those years available is presented.

REQUIRED SUPPLEMENTARY INFORMATION - OPEB

Port of Port Angeles
Schedule of Changes in Total OPEB Liability and Related Ratios
Washington State Public Employees Benefit Board
For the year ended December 31, 2019
Last 10 Fiscal Years*

	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027
Total OPEB liability - beginning	\$ 2,798,711	\$ 2,795,133								
Service cost	89,606	81,490								
Interest	102,358	109,758								
Changes in benefit terms	0	0								
Differences between expected and actual experience	0	0								
Changes of assumptions	(136,695)	(494,977)								
Benefit payments	(58,847)	(81,759)								
Other changes	0	0								
Total OPEB liability - ending	2,795,133	2,409,645								
Covered-employee payroll	\$ 2,727,500	\$ 2,724,292								
Total OPEB liability as a % of covered payroll	102.48%	88.45%								

Notes to Schedule:

No assets are accumulated in a trust the meets the criteria in paragraph 4 of GASB 75.

^{*}Until a full 10-year trend is compiled, only inforation for those years available is presented.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, www.sao.wa.gov. Additionally, we share regular news and other information via an email subscription service and social media channels.

We take our role as partners in accountability seriously. The Office provides training and technical assistance to governments both directly and through partnerships with other governmental support organizations.

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